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STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Day: Monday
Date: 6 July 2020
Time: 2.00 pm

Place: Zoom Meeting

Item No.	AGENDA	Page No
1.	APOLOGIES FOR ABSENCE	
	To receive any apologies for the meeting from Members of the Panel.	
2.	DECLARATIONS OF INTEREST	
	To receive any declarations of interest from Members of the Panel.	
3.	MINUTES	1 - 6
	The Minutes of the meeting of the Strategic Planning and Capital Monitoring held on 16 March 2020 to be signed by the Chair as a correct record.	
4.	CAPITAL PROGRAMME OUTTURN REPORT 2019/20	7 - 18
	To consider a report of the Executive Member for Finance and Economic Growth / Director of Finance.	
5.	CAPITAL PROGRAMME - OPERATIONS AND NEIGHBOURHOODS (2020/21)	19 - 50
	To consider a report of the Executive Member for Neighbourhoods, Community Safety and Environment.	
6.	CHILDREN'S SERVICES - PROPERTY CAPITAL SCHEMES UPDATE REPORT	51 - 54
	To consider a report of the Deputy Executive Leader / Assistant Director for Children's Social Care.	
7.	GROWTH UPDATE REPORT	55 - 72
	To consider a report of the Executive Member for Finance and Economic Growth / Director of Growth.	
8.	LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME UPDATE	73 - 78
	To consider a report of the Executive Member for Adults & Population Health / Director of Population Health.	

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Senior Democratic Services Officer, to whom any apologies for absence should be notified.

Item No.	AGENDA	Page No
9.	EDUCATION CAPITAL PROGRAMME	79 - 96
	To consider a report of the Executive Member for Lifelong Learning, Equalities, Culture and Heritage / Executive Member for Finance and Economic Growth / Assistant Director for Education.	
10.	ADULTS CAPITAL MONITORING	97 - 104
	To consider a report of the Assistant Director of Adult Services.	
11.	FINANCE AND IT CAPITAL UPDATE REPORT	105 - 112
	To consider a report of the Director of Finance and IT.	
12.	URGENT ITEMS	
	To consider any additional items the Chair is of the opinion shall be dealt with	

To consider any additional items the Chair is of the opinion shall be dealt with as a matter of urgency.

From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Senior Democratic Services Officer, to whom any apologies for absence should be notified.

STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

16 March 2020

Commenced: 14:00 Terminated: 14:45

Present: Councillors Warrington (Chair), Cooney, Dickinson, Fairfoull, McNally,

Ryan

In Attendance: Steven Pleasant Chief Executive

Sandra Stewart Director of Governance and Pensions

Tom Wilkinson Assistant Director of Finance Mark Steed Capital Projects Consultant

Emma Varnam Assistant Director of Operations and

Neighbourhoods

Debbie Watson Assistant Director for Population Health

Apologies for Absence: Councillors Feeley, Newton and Reid

25 DECLARATIONS OF INTEREST

There were no declarations of interest.

26 MINUTES

The Minutes of the meeting of the Strategic Planning and Capital Monitoring Panel on the 25 November 2019 were approved as a correct record.

27 CAPITAL MONITORING PERIOD 10

Consideration was given to a report of the Executive Member for Finance & Economic Growth / Clinical Lead for Living Well, Finance & Governance / Director of Finance, which summarised the 2019/20 capital expenditure monitoring position at 31 January 2020, based on information provided by project managers.

It was reported that there had been changes to the 2019/20 Capital Programme to the value of £22.971m since the start of the financial year. This includes slippage from Q1 2019/20 of £2.468m, Q2 slippage of £22.890m.

Members of the Panel were informed that it was forecast that service areas would spend £41.470m on capital investment in 2019/20. The Assistant Director of Finance outlined the key messages for period 10.

The Assistant Director of Finance informed the Panel that a reprioritisation exercise was completed in March 2019 an earmarked schemes had been prioritised. There was a funding gap of £26m if all earmarked capital schemes were to be progressed this gap would increase further if anticipated receipts were not achieved.

RESOLVED

- (i) The re-profiling of £12.101m to reflect up to date investment profiles as set out in Appendix 1 be approved;
- (ii) The changes to the Capital Programme as set out in Appendix 1 be approved;
- (iii) The updated Prudential Indicator position set out in Appendix 5, which was approved by Council in February 2019, be approved;

- (iv) £10m be added to the Capital Programme for Godley Green (section 3 of this report);
- (v) That £2.5m of DCMS grant funding be added to the Digital Tameside Capital Programme (section 3 of this report)
- (vi) £0.259m virement from ICT Vision Tameside (Digital Tameside) to Vision Tameside within Operations & Neighbourhoods (Section 3 of this report)
- (vii) The current capital budget monitoring position be noted;
- (viii) That the resources currently available to fund the Capital Programme be noted;
- (ix) The updated capital receipts position be noted; AND
- (x) The budget for the Data Centre (previously included under Digital Tameside) has been moved and consolidated with the budget for Ashton Old Baths (AOB) within the Growth Directorate because the Data Centre is part of the AOB project. The AOB phase 3 and Data Centre works have been procured and are being managed as one project, and as such for ease of budget monitoring, the budgets have been combined.

28 FINANCE & IT CAPITAL UPDATE

Consideration was given to a report of the Executive Member (Finance and Economic Growth) / Director of Finance, which provided a summary of the progress to date of the delivery of the Council's capital investment programme in the finance and IT Directorate.

Members of the panel were informed that the approved Finance and IT Capital programme for 2019/20 was £8.715m. This included a £5.6m additional investment in Manchester Airport and £3.115m for Digital Tameside.

The Assistant Director for Finance updated Members of the Panel on the Manchester Airport Finance Capital Scheme, the investment would be expected to generate revenue income through returns of 3.25% from 2021/2021 onwards, it was explained that no amounts were assumed in the Medium Term Financial Plan (MTFP). The investment was expected to be drawn down in three tranches in February, March and April 2020.

An update on each of the Digital Tameside Schemes was provided. The Assistant Director of Finance advised the Panel on the progress of the Fibre Infrastructure, ICT Vision Tameside, the Laptop Replacement Programme and Microsoft Licensing.

RESOLVED

- (i) That the content of the report be noted, including the details of the status of the schemes in the programme; and
- (ii) To accept the additional grant funding of £2.5m from the Department of Digital, Culture, Media and Sport and add this to the Capital Programme.

29 EDUCATION CAPITAL PROGRAMME

Consideration was given to a report of the Executive Members (Lifelong Learning, Equalities, Culture and Heritage) / Executive Member (Finance and Economic Growth) / Assistant Director for Education, which advised Members on the latest position of the Education Capital Programme.

It was reported that on the 29 May 2018 the Government announced the 2020/2021 allocation of Basic Need Funding for Tameside council, Tameside Council received no further allocation. The balance of the Basic need funding was profiled to be spent during the next year in order to provide the required additional school places.

The Assistant Director of Finance explained that it was not known when the School Condition Allocation funding would be known, the announcement had been delayed due to the 2020 spending review.

Members of the Panel sought further information on the progress of West Hill School, it was explained that the scheme to increase the accommodation at the school was no longer going ahead and the funding would be returned to the unallocated Basic Need Fund.

RESOLVED

That Executive Cabinet be recommended to approve:

- (i) the proposed changes to the Education Capital Programme, (Basic Need Funding Schemes), Special Provision Fund and Healthy Pupils' Capital Fund as outlined in Appendix 1 and School Condition Allocation Funding Schemes Appendix 2;
- (ii) That S106 contributions and Developer Contributions as set out in section 2 are approved to finance Education Capital Schemes;
- (iii) That £442,159 Special Provision top up grant to be added to the Capital Programme;
- (iv) That £12,029 residual grant funding be added to the Capital Programme to contribute to the costs of Basic Need schemes;
- (v) the work identified in the report;
- (vi) The risk relating to the delayed allocation of Basic Need Funding in future years (section 2) is noted;
- (vii) the work identified in the report at para 3.54, which will need further governance setting out final costs and the obligations of each scheme;
- (viii) That the risk relating to the delayed allocation of Basic Need Funding in future years (section 2) be noted;
- (ix) That the risks highlighted in section 5 of the report be noted; and
- (xi) That approval be given to progress the work identified in the report at para 3.54, which will need further governance setting out final costs and the obligations of each scheme.

30 CAPITAL PROGRAMME - OPERATIONS AND NEIGHBOURHOODS

Consideration was given to a report of the Executive Member (Neighbourhoods, Community Safety and Environment) / Assistant Director (Operations & Neighbourhoods) which provided an update on the 2019/20 Operations and Neighbourhoods Capital Programme.

The Assistant Director of Operations and Neighbourhoods outlined progress of the Approved Schemes. It was reported that the Highways Transport Asset Management Plan (TAMP) programme had progressed well, the majority of works had been completed and a number of schemes would be delivered in 2020/21. The remaining capital funding allocation for 202021 had not been approved, it would be considered as part of the prioritisation of capital resources and was included in the Operations and Neighbourhoods five year capital requirements.

The works undertaken on Flood Prevention and Consequential Repairs were outlined to the Panel. Further access and safety improvements had been made at a number of locations specialist consulting engineers were progressing the detailed design work for a number of locations which required complex construction works. Sites were scheduled to commence late summer and completed by 31 March 2021.

Members of the Panel were updated on the Slope Stability Works, it was explained that due to complications with Greenside Lane works, the costs have now been clarified following a tendering process and were £0.600m more than the original allocation of £0.300.

It was reported that the Waste Enforcement Team would replace their 3.5t Tipper with a 7.5t Tipper, the JCB 1T Dumper required by Cemeteries would replace their original item that was stolen and a further £2.406m spend had been authorised for the purchase of 21 vehicles outlined within the report. All deliveries and spend for these vehicles would take place in the 2020/2021 financial year.

The Assistant Director of Operations and Neighbourhoods updated the Panel on the Ashton Town Centre Public Realm Project. It was explained that the Vision Tameside Phase 2 programme was

now complete and the public real project would be developed, delivered and monitored and reported as a separate project. The report asked for virements of £153,000 to be transferred from the original Northern Bypass project to the Ashton Town Centre Public Realm project.

Members of the Panel were given a detailed update on the External Grants including the Mayor's Cycling and Walking Challenge Fund Programme, Highways England - Designated Funds Scheme and Department for Transport – Safe Roads Fund.

RESOLVED

That Executive Cabinet be recommended to approve:

- (i) An additional £0.600m to be added to the Capital Programme for the Greenside Lane scheme as set out in Sections 2.7-2.10;
- (ii) Virements of £153,000 to be transferred from the original Northern Bypass project to the Ashton Town Centre Public Realm project, as set out in Section 2.30; and
- (iii) Approved development costs, for the Active Neighbourhoods and Crown Point schemes, as set out in Section 3.7 of this report, to be added to the Capital Programme.

31 LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME UPDATE

Consideration was given to a report of the Executive Member (Neighbourhoods, Community Safety and Environment) / Director of Population Health, which provided a summary of the progress to date on the delivery of the Council's capital investment programme to improve sports and leisure facilities approved by Executive Cabinet on 24 March 2016.

The Assistant Director, Population Health, updated the Panel on the Live Schemes of the programme. It was reported that the Active Hyde Pool Extension had now been procured and managed by the Local Education Partnership on behalf of the Council. Following approval of the capital budget for the scheme by Executive Cabinet, the LEP had progressed the scheme to a point where the contracts including the Head Contract with the Council and the Deed of Appointment for the Independent Certifier had been signed. The scheme commenced on site in February with the completion due in February 2021.

It was explained that the Tameside Wellness Centre scheme had progressed well. Construction began in November 2018 with an official opening date of 2 March 2020. The scheme had been delivered on programme and within the allocated budget subject to the final account being agreed by the Council and Network Space.

RESOLVED

That the content of the report be noted, including that Capital funding to clear the Denton Pool site is earmarked in the approved capital programme and further governance will be sought when the final cost is known.

32 GROWTH UPDATE REPORT

Consideration was given to a report of the Executive Member (Finance and Economic Growth) / Director of Growth, which provided an update on the 2019/20 Growth Capital Programme and set out details of the major approved capital schemes in the Directorate.

The Capital Projects Consultant provided an update on the major capital projects within the Capital Programme managed by the Growth Directorate and the prioritisation of business cases yet to be approved and formally included in the Capital Programme.

Members of the Panel were advised that following the £10m Housing Infrastructure Funding award for the Godley Green Garden Village on 25 March, Executive Cabinet agreed to enter the Grant

Funding Agreement on the 23 October 2019. Following this award £0.720m would be available for drawdown to dung the design of infrastructure to open up the site for residential development, a detailed capital programme plan outlining the spending of the £10m grant would need to be developed before being added to the remaining £10m to the Council's capital programme.

It was explained that the Capital Programme included a earmarked resource of £1.322m for Property Assets Statutory Compliance works. Works to date in previous years had been reported to the Panel retrospectively when completed. It was explained that the report asked for a recommendation for £0.533 from the Property Assets Statutory Compliance works budget for the itemised list in Appendix 1 to the report. Members of the Panel discussed and agreed on the importance of the repairs to the Councils buildings, providing a safe and effective physical environment for staff.

RESOLVED

That Executive Cabinet be recommended to approve that the following be added to the Council Capital Programme:

- (i) £0.720m Housing Infrastructure Funding for Godley Green Garden Village as detailed in section 2.21 of the report;
- (ii) the corporate landlord capital expenditure associated with statutory compliance work for the period identified of £0.533m; and
- (iii) S106 & Developer Contributions for Services for Children & Young People and Community Services totalling £0.589m as detailed in section 2.30 of the report,

33 URGENT ITEMS

There were no urgent items.

CHAIR



Agenda Item 4

STRATEGIC PLANNING AND CAPITAL MONITORING Report To: **PANEL**

Date: 6 July 2020

Executive Member / Cllr Ryan – Executive Member (Finance and Economic **Reporting Officer:** Growth)

Kathy Roe – Director of Finance

Subject: **CAPITAL PROGRAMME OUTTURN REPORT 2019/20**

Report Summary: Appendix One sets out the Capital Programme Outturn for 2019/20 and provides a forward look to the financing of the 2020/21 Programme. The existing 2020/21 programme is dependent on the realisation of planned capital receipts. The current and forecast economic conditions means there is an increased risk that capital receipts may not be achieved or that values are diminished. If additional capital receipts cannot be realised, there is a risk that the Capital Programme is not financially sustainable. This report was considered by Executive Cabinet on 27 May 2020 as part of the wider

finance report.

Members of Panel are recommended to: Recommendations:

> Note the Capital outturn position and financing for 2019/20, and the capital financing risks for 20/21 and beyond as set out in appendix one. Members are asked note that Executive Cabinet on 27 May 2020 were asked to approve:

- i) The re-profiling of £5.344m of Capital Budgets to reflect up to date investment profiles;
- ii) The updated Prudential Indicator position which was approved by Council in February 2019
- iii) Budget virement of £178k to Vision Tameside from Vision Tameside Public Realm; and
- iv) Reprioritisation of corporate funded capital budget of £110k for Godley Green to be returned to the funding pot following approval of the £10m from Homes England.

Policy Implications: Budget is allocated in accordance with Council Policy

Financial Implications: The existing 2020/21 capital programme is dependent on (Authorised by the Section 151 the realisation of planned capital receipts. The current Officer & Chief Finance Officer) and forecast economic conditions means there is an increased risk that capital receipts may not be achieved or that values are diminished. If additional capital receipts cannot be realised, there is a risk that the

Capital Programme is not financially sustainable.

It is a statutory requirement for the Council to set a balanced budget. It is vital that the capital expenditure position is regularly monitored so as to maintain a balanced budget and ensure that the priorities of the Council are being delivered. If there are insufficient

Legal Implications: (Authorised by the Borough Solicitor)

capital receipts it will be necessary to review the programme and align so that expenditure doesn't exceed the available resources. The Council also needs to ensure that it is has a clear programme which it would commit to if it had funding so it is able to put forward for a grant funding which Government will make available to deal with the impact of Covid.

Risk Management:

Associated details are specified within the presentation.

Demand for capital resources exceeds availability and it is essential that those leading projects ensure that the management of each scheme is able to deliver them on plan and within the allocated budget.

Close monitoring of capital expenditure on each scheme and the resources available to fund capital expenditure is essential and is an integral part of the financial planning process. We continue to experience significant delays to a number of projects, resulting in slippage in the programme.

There is very limited contingency funding set aside for capital schemes, and any significant variation in capital expenditure and resources, particularly the delivery of capital receipts, will have implications for future revenue budgets or the viability of future capital schemes.

Background papers relating to this report can be inspected by contacting :

Tom Wilkinson, Assistant Director of Finance, Tameside Metropolitan Borough Council

Telephone:0161 342 5609

e-mail: tom.wilkinson@tameside.gov.uk

Access to Information:

1. BACKGROUND

- 1.1 This is the final capital monitoring report for 2019/20, summarising the outturn position on capital expenditure at 31 March 2020.
- 1.2 The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2019/20 financial year. The approved budget for 2019/20 is £42.013m (after re-profiling approved at Period 10) and outturn for the financial year is £37.341m. There are additional schemes that have been identified as a priority for the Council, and, where available, capital resource has been earmarked against these schemes, which will be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases have been approved by Executive Cabinet.

2. CAPITAL PROGRAMME 2019/20

- 2.1 The approved Capital Programme budget for 2019/20 is £42.013m. Service areas have spent £37.341m on capital investment in 2019/20, which is £4.672m less than the capital budget for the year. This variation is spread across a number of areas, and is made up of a number of over/underspends on a number of specific schemes (£0.673m) less the rephasing of expenditure in some other areas (£5.344m). There are additional schemes that have been identified as a priority for the Council, and, where available, capital resource has been earmarked against these schemes, which will be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases have been approved by Executive Cabinet. Further detail is included at **Appendix 1.**
- 2.3 The Capital Programme for 2020/21 and beyond is summarised in **Appendix 1.** After the financing of expenditure in 2019/20 the Council is holding a balance of £14.593m in the Capital Investment Reserve to fund the £18.792m of budgeted schemes that require corporate funding. Delivery of the Capital Programme is now therefore highly dependent on the realisation of planned Capital Receipts. The current COVID-19 pandemic increases the risk that Capital receipts will either not be achievable or that values will be diminished, putting the delivery of Capital Investment objectives at risk.

3. RECOMMENDATIONS

3.1 As stated on the front cover of the report.



2019/20 Capital Programme Outturn Report

2019/20 Capital Outturn

















INTRODUCTION

This is the final capital monitoring report for 2019/20, summarising the outturn position on capital expenditure at 31 March 2020.

The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2019/20 financial year. The approved budget for 2019/20 is £42.013m (after re-profiling approved at Period 10) and outturn for the financial year is £37.341m. There are additional schemes that have been identified as a priority for the Council, and, where available, capital resource has been earmarked against these schemes, which will be added to the Capital Programme and future detailed monitoring reports once satisfactory business cases have been approved by Executive Cabinet.

SUMMARY

Service areas have spent £37.341m on capital investment in 2019/20, which is £4.672m less than the current capital budget for the year. This variation is spread across a number of areas, and is made up of a number of over/underspends on a number of specific schemes (£0.673m) less the re-profiling of expenditure in some other areas (£5.344m).

Key messages at outturn are as follows:

- The variation in Education relates to S106 contributions being drawdown and applied to support on-going Education projects. The variation increases resources available to support Education.
- The overspend in Engineering predominantly relates to additional costs that have been incurred on Hospital car parking construction due to a change to the planning conditions. This resulted in an overspend of £0.172mk in financial year 2019/20, bringing the total expected overspend on this scheme to £0.245m. The shortfall has been funded from the Operations and Neighbourhoods revenue budget.
- An outturn variation of £178k on Vision Tameside relates to capital costs incurred in 19/20 which will be funded by a budget virement from Vision Tameside Public Realm.
- Minor underspends on Digital Tameside schemes which have come to an end can now be returned to corporate funding pot.

2019/20 Budget	Outturn	Outturn Variation	Slippage	Variation after Slippage
£000	£000	£000	£000	£000
3,626	2,693	933	(933)	0
810	933	(123)	123	0
50	0	50	(50)	0
ourhoods				
9,542	9,583	(41)	(167)	(207)
1,706	1,810	(104)	(74)	(178)
896	496	400	(400)	0
280	381	(101)	(57)	(44)
19	11	8	(8)	0
5,958	5,406	552	(785)	(233)
·		·	, ,	0
3,228	1,935	1,293	(1,275)	18
40.040	10.100	(4.45)		(40)
12,010	12,129	(119)	99	(19)
155	0.4	61	(60)	(8)
42,013	37,341	4,672	(5,344)	(673)
	£000 3,626 810 50 50 60 60 19 5,958 3,733 3,228 12,010 155	Budget Outturn £000 £000 3,626 2,693 810 933 50 0 courhoods 9,542 9,583 1,706 1,810 896 496 280 381 19 11 5,958 5,406 3,733 1,870 3,228 1,935 12,010 12,129 155 94	Budget Outturn Variation £000 £000 £000 3,626 2,693 933 810 933 (123) 50 0 50 courhoods 9,542 9,583 (41) 1,706 1,810 (104) 896 496 400 280 381 (101) 19 11 8 5,958 5,406 552 3,733 1,870 1,863 3,228 1,935 1,293 12,010 12,129 (119) 155 94 61	Budget Outturn Variation Slippage £000 £000 £000 3,626 2,693 933 (933) 810 933 (123) 123 50 0 50 (50) courhoods 9,542 9,583 (41) (167) 1,706 1,810 (104) (74) 896 496 400 (400) 280 381 (101) (57) 19 11 8 (8) 5,958 5,406 552 (785) 3,733 1,870 1,863 (1,863) 3,228 1,935 1,293 (1,275) 12,010 12,129 (119) 99 155 94 61 (69)

Table 1: Capital Outturn Statement 2019/20

Service areas have spent £37.341m on capital investment in 2019/20, which is £4.672m less than the current capital budget for the year. This variation is spread across a number of areas, and is made up of a number of over/underspends on a number of specific schemes (£0.673m) less the re-profiling of expenditure in some other areas (£5.344m).

	2019/20 Re-profile Q1	2019/20 Re-profile Q2	2019/20 Re-profile P10	2019/20 Re-profile Q4
	£000	£000	£000	£000
Growth				
Investment & Development	0	2,748	384	933
Corporate Landlord	0	259	0	(123)
Estates	0	64	0	50
Operations and Neighbourhoods				
Engineering Services	1,695	532	3,694	(167)
Vision Tameside	0	5,552	13	74
Environmental Services	0	1,931	832	400
Transport	0	0	0	57
Stronger Communities	0	0	8	8
Children's				
Education	773	4,667	6,236	785
Finance & IT				
Finance	0	0	1,867	1,863
Digital Tameside	0	639	532	1,275
Population Health				
Active Tameside	0	5,610	(1,650)	(99)
Adults				
Adults	0	888	185	69
Total	2,468	22,890	12,101	5,344

Table 2: Re-profiling requested into 2020/21

Re-profiling requests totalling £5,344k include:

- Investment & Development: There have been delays across a number of schemes. Ashton Town Hall urgent repair works are not expected to be completed until early in the next financial year, and take up of the new home repair schemes (DFG) has been lower than originally estimated. Further delays have occurred for Ashton Old Baths with initial works planned for March 2020 which have now be delayed.
- Environmental Services: Re-profiling predominantly relates to the replacement of Cremators project which was due to commence in March but will now commence in April 2020.
- Education: Delays across a number of schemes, with works expected to be completed in 2020/21.
- Finance: The second tranche of the Manchester Airport investment drawdown was due to take place in March but instead has been paid in April 2020.
- Digital Tameside: The order for Microsoft licensing purchases has been placed but this was delayed and expenditure will not occur until 2020/21. DCMS Fibre Wave 2 funding was approved in January 2020. This work is a little behind the initial projections and will be completed by the end of Q2 20/21.

Table 3A: Capital Financing 2019/20

	Borrowing	Grants	Contributions	Revenue Contribution	Capital Receipts & Reserves	Total
	£000	£000	£000	£000	£000	£000
Growth						
Investment & Development		2,511			182	2,693
Corporate Landlord		35			899	933
Estates						
Operations and Neighbourhoods						
Engineers		2,418	69	199	6,896	9,583
Vision Tameside		153			1,657	1,810
Environmental Services			6		490	496
Transport (Fleet)	57			324		381
Stronger Communities					11	11
Children						
Education		4,045	1,074	287		5,406
Finance & IT						
Finance	1,870					1,870
Digital Tameside		800			1,135	1,935
Population Health						
Active Tameside	10,263	1,554	27	29	257	12,129
Adults						
Adults		86		8		94
Total	12,190	11,602	1,175	848	11,527	37,341

Table 3B: Capital Financing 2019/20

Resources	£000
Grants & Contributions	12,776
Revenue Contributions	848
Corporate:	
- Prudential Borrowing	12,190
- Receipts	10,059
- Reserves	1,468
Total	37,341

The financing of the 2019/20 Capital Outturn is determined by the Director of Finance based on planned financing and the availability of Capital Receipts. The financing of the Capital Programme seeks to maximise funding from external Grants and Contributions, and other funding sources being utilised where external funding has been exhausted. Revenue contributions to capital expenditure are minimal and tend to reflect service are contributions to scheme overspends or school contributions to capital expenditure in schools where capital grants have been fully utilised.

Funding from prudential borrowing is limited to those schemes where the investment is considered to be self financing or where the investment is instead of other forms of external borrowing such as transport leasing schemes. Prudential borrowing has revenue budget implications resulting from the requirement to pay interest costs and to make provision for the repayment of loans.

Funding of Capital Investment from reserves and receipts remains a significant source of funding for the Council.

In the two years from 1 April 2017 to 31 March 2019, the Council funded £52.953m of capital expenditure from the Capital Investment Reserve and £7.728m from Capital Receipts.

After financing 2019/20 expenditure from £10.059m of Capital Receipts and £1.694m from the Capital Investment Reserve, the Council is left with a balance of £14.953m for future investment before any additional capital receipts.

The 2020/21 approved capital programme requires capital receipts and reserves of £18.792m to be delivered in full, before taking account of any overspends or additional budget requirements. There is a further £33.2m of earmarked schemes which are currently predicated on capital receipts or reserves.

Capital Receipts	£000s
Balance at 1 April 2019	533
2019/20 Asset Disposal Proceeds	9,791
2019/20 Asset Disposal Costs	(265)
Financing 2019/20 Capital Expenditure	(10,059)
Balance at 31 March 2020	0

Capital Investment Reserve	£000s
Balance at 1 April 2019	16,287
Financing 2019/20 Capital Expenditure	(1,468)
2019/20 Vision Tameside Project Costs	(226)
Balance at 31 March 2020	14,593

CAPITAL PROGRAMME – FUTURE YEARS

Approved schemes in 2020/21 have a total budget of £65.9m and require corporate funding from capital receipts or reserves of £18.792m before any cost pressures and scheme amendments. There is a balance on the Capital Investment Reserve at 31 March 2020 of £14.593m and therefore if the 2020/21 capital programme is to be delivered in full, planned capital receipts must be realised. The current and forecast economic conditions arising from the COVID-19 pandemic increase the risk that capital receipts may not be realised or that values will be diminished.

	Budget	Pr	oposed Financir	ıg
Fully Approved Schemes	2020/21 £	Grants & Contributions £	Borrowing £	Receipts & Reserves £
Growth				
Development and Investment	17,031	13,156		3,874
Corporate Landlord	136	274		(139)
Estates	114			114
Operations and Neighbourhoods				
Engineering Services	10,496	6,101		4,395
Vision Tameside	5,792	1,363		4,429
Environmental Services	3,642	235		3,407
Transport	2,349		2,349	
Stronger Communities	16			16
Children				
Education	13,955	13,955		
Children	400			400
Finance & IT				
Finance	3,730		3,730	
Digital Tameside	3,282	1,850		1,432
Population Health				
Active Tameside	3,861	10	2,987	863
Adults				
Adults	1,142	1,142		
Total	65,944	38,086	9,066	18,792

Approved schemes in 20/21 requiring funding from receipts or reserves include:

- Development and Investment: Ashton Town Hall Envelope works and Ashton Old Baths Data Centre. Work is in progress and contractually committed.
- Engineering Services: TAMP investment and LED Street Lighting Scheme
- Vision Tameside Public Realm and Ashton Town Centre Civic Square
- Environmental Services:
 Replacement of Cremators and
 Embankment works, both
 already in progress and
 contractually committed.
- Digital Tameside: Microsoft Licensing, essential for business continuity.
- Active Tameside: Contribution to Hyde Pool scheme.

Without further capital receipts, there is insufficient funding for the fully approved schemes.

Earmarked schemes requiring funding from receipts or reserves include:

- Children's Services Estate
- Ashton Town Hall main scheme
- TAMP Investment
- Refurbishment of Capital Assets, including contributions to Stalybridge Heritage Action Zone
- · Droylsden Library
- Hyde Town Hall Roof
- Health Hubs

	Budget	Budget	Proposed Financing		
All Schemes	Approved Schemes	Earmarked Schemes	Grants & Contributions	Borrowing	Receipts & Reserves
	£	£	£	£	£
Growth					
Development and Investment	17,031	9,630	13,156		13,504
Corporate Landlord	136	7,289	274		7,150
Estates	114	1,400			1,514
Operations and					
Neighbourhoods	40.400	40.050	0.404		10.045
Engineering Services	10,496	12,250	6,101		16,645
Vision Tameside	5,792	700	1,363		4,429
Environmental Services	3,642	700	235		4,107
Transport	2,349			2,349	
Stronger Communities	16	200			216
Children					
Education	13,955		13,955		
Children	400	550			950
Finance & IT					
Finance	3,730	500		3,730	500
Digital Tameside	3,282		1,850		1,432
Population Health					
Active Tameside	3,861		10	2,987	863
Adults					
Adults	1,142	12,700	1,142	12,000	700
Total	65,944	45,219	38,086	21,066	52,011

Agenda Item 5

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Date: 6 July 2020

Executive Member / Reporting

Officer::

Cllr Allison Gwynne – Executive Member (Neighbourhoods, Community Safety and Environment)

Emma Varnam – Assistant Director (Operations & Neighbourhoods)

Subject: CAPITAL PROGRAMME - OPERATIONS AND

NEIGHBOURHOODS (2020/21)

Report Summary: This report provides information with regards to the 2020/2021

Operations and Neighbourhoods Capital Programme.

Recommendations: Strategic Planning & Capital Monitoring Panel note progress and RECOMMEND to Executive Cabinet that:

i) That 2020/21 Engineers Capital Budget (**Appendix 1**) and Department for Transport Highways Maintenance Funding allocations (**Appendix 2**) are noted.

ii) That additional DfT Highways maintenance funding of £0.292m is added to the Capital Programme as set out in paragraph 2.2.

iii) That the annual highway resurfacing programme is approved (**Appendix 3**).

iv) That the status of the GM Mayor's Cycling and Walking Challenge Fund (MCF) schemes is noted (**Appendix 4**).

v) That the overall Operations and Neighbourhoods Capital programme outturn for 2019/20 and budget summary for 2020/21 is noted (**Appendix 5**)

vi) That progress and impact of Covid 19 is noted with regards to Cremator Replacement and Mercury Abatement is noted.

vii) That GMCA approved development costs of £0.906m for the Mayor's Challenge Fund, as set out in Section 3.10 of this report, be approved and added to the Capital Programme.

viii) That Emergency Active Travel Funding of £0.500m from the Greater Manchester Mayor's Office as set out in section 3.17 of this report be approved and added to the Capital Programme.

ix) The LED street lighting scheme rephasing proposal, as set out in section 2.25 report, be noted.

The schemes set out in this report support the objectives of the Corporate Plan.

Policy Implications: In line with Policy.

Financial Implications:

Corporate Plan:

(Authorised by the statutory Section 151 Officer & Chief Finance Officer) Section 2 of this report sets out the funding sources for the Highways Capital investment. Of the total DfT allocation for 2020/21, funding in respect of pothole repair and prevention works of £1.5m is to be allocated to support the revenue budget. The indicative 2020-21 Highway Maintenance grant included in the capital programme was £2.258m. The final 2020-21 allocation is £2.550m, an increase of £0.292m, and approval is sought to

include this on the capital programme. The remaining £2.550m has been allocated to the 2020/21 capital programme for highways resurfacing, bridges & structures.

Set out in sections 2.9 and 2.10 of the report are details of the slope works at Greenside Lane, Droylsden. The original budget approval was £0.300m, there was an additional funding approved by Executive Cabinet in March 2020 of £0.600m, bringing the total Council investment in the scheme to £0.900m. Despite the Council carrying out a value engineering exercise, further COVID19 related costs of £0.070m are currently forecast, bringing the total cost to £0.970m. However it should be noted that any costs associated with Covid19 will not be met by the Council where there isn't a contractual obligation to do so.

Section 2.25 sets out progress on the main road LED street lighting scheme. A Business case, classed as business critical, was approved by Executive Cabinet in October 2018. An investment of £3.6m was approved over a 2 year period with annual energy savings of £0.274m forecast from 1 April 2019, based on the then current prices. The assumed level of energy savings have been built into revenue budgets in 2019/20 and 2020/21 and future years . The installation works are now expected to start in September 2020, and are expected to be completed by the end of March 2022. The late delivery of this scheme will have an adverse impact on the Directorate's revenue budget. Planned savings were not delivered in 2019/20 and are unlikely to be delivered in 2020/21 due to delays on this scheme.

Details of a COVID19 initiative are set out in section 3.17 of the report. Emergency Active Travel funding of £0.500m has been secured from the GMCA and approval is sought to add this to the capital programme. A formal grant offer letter has not yet been received.

The GMCA has approved a further grant of £0.906m from the Mayors Cycling and Walking Challenge Fund. Approval is sought to add this to the Capital Programme. Section 3.10 of this report sets out the total grant secured to date of £1.579m.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications:

(Authorised by the Borough Solicitor)

This is a high level report to provide a progress update and to provide an opportunity for the Panel to ask questions and seek any clarity if required in relation to the projects included in this report.

The Panel is not a decision maker in relation to these projects, which are all subject to their own due diligence, governance and decision making.

The Panel is being asked to recommend whether additional funding should be allocated to certain projects. In considering this Members will no doubt be mindful of the Council's overall budgetary position and seek reassurance that any additional spend it necessary and represents good value for the Council and the Residents of Tameside.

The role of the Panel is to ensure that any projects agreed under the Council's capital programme are delivered on time and on budget and if they are impacted adversely in any way to understand why and to be assured that sufficient focus is being made to get back on track whilst meeting the Council's statutory requirements to deliver a balanced budget and ensure delivering vfm. Members need to be satisfied that the reports and information provided to them enables them to make that judgment and if not to ask for further information and assurance.

Risk Management: Risk management is covered in **Section 4** of the report.

Background Information: The background papers relating to this report can be inspected by contacting Lee Holland, Head of Engineering Services.

Telephone: 0161 342 3978

e-mail: lee.holland@tameside.gov.uk

1. INTRODUCTION

1.1 The purpose of this report is to provide information on the Operations and Neighbourhoods 2020/2021 Capital Programme and impacts of the Covid 19 pandemic on a number of projects.

2. APPROVED SCHEMES

- a. Highways: Transport Asset Management Plan (TAMP) and 2020/21 Highway Maintenance Programme
- 2.1 The Transport Asset Management Plan for 2017/2021 identified proposals to investment £20m in the Council's highways (carriageway & footway surfaces) over a four year period: 2017/2018 2020/2021. The Engineers Service has worked hard to draw down a significant amount of funding from the Department of Transport to underpin the improvement and maintenance of this critical infrastructure. Corporate funding of £13.250m was approved to support the TAMP in the four year plan from 2017/18 to 2020/21. As at 31 March 2020, the Council's capital programme shows £0.773m of TAMP funding remaining and is scheduled to spent in 2020/21
- 2.2 A programme of works for the financial year 2020/21 has been developed which will be funded by TAMP, the 2020/21 Department for Transport (DfT) District Highway Maintenance Funding Allocation and rolled forward 1920/20 DFT District Highway Maintenance Funding Allocation are included in **Appendix 1**. A high level summary of the available funding in 2020/21 for the Highway maintenance programme is set out below:

Confirmed Funding	Total
2020-21 Highway Maintenance grant	£2.550m
Brought forward 2019-20 Maintenance grant	£0.614m
TAMP funding	£0.773m
Total	£3.937m.

The indicative 2020-21 Highway Maintenance grant included in the capital programme was £2.258m. The final 2020-21 allocation is £2.550m, an increase of £0.292m.

2.3 The DfT allocation is based on each local Highway Authority's network length and made up of *Maintenance Needs*, *Incentive Fund*, *Pothole & Challenge Fund* elements. The Greater Manchester allocations totaling £4.050m are shown in **Appendix 2**. For Tameside, £1.5m is in respect of pothole repair and prevention, this will be form part of the revenue budget funding. The remaining £2.550m has been allocated to the 2020/21 capital programme for highway resurfacing, bridges & structures upkeep and for street lighting works, the allocation is apportioned using a national formula. The 2020/21 highway resurfacing programme is detailed in **Appendix 3**.

b. Flooding: Flood Prevention and Consequential Repairs

- 2.4 Following flooding in late 2016 and again in 2017, statutory 'Section 19' reports were produced as required by the Flood and Water Management Act 2010. These highlighted a number of flood and drainage assets that were substandard from a maintenance, access and performance point of view and required improvement to help increase resilience across the borough.
- 2.5 From 2019 works have been completed at Cartwright Street, Hyde, Ney Street and Store Street, Ashton-under-Lyne and Halton Street, Hyde. Works are currently on site at Demesne Drive, Stalybridge. Works are progressing well and are on programme. The remaining sites previously identified are due for completion in 2020/21. This will add much needed resilience to our drainage assets.

c. Slope Stability Works

- 2.6 The works at Fairlea, Denton are nearly complete with only the planting aspect of the landscaping works still outstanding. The contractor returned to site in early June 2020 to complete the regrading of the embankment and to place topsoil in the area between the wall and rear garden fences. The former compound area has been reinstated. The embankment planting works will be carried out shortly. The works are scheduled to be completed within the budget of £0.350m.
- 2.7 The Greenside Lane, Droylsden works have been delayed due to the 'Covid19' outbreak. Further additional costs have been identified by the contractor to ensure social distancing methods of working are adhered to. The contractor originally quoted a figure of £0.120m additional costs. The Council carried out a value engineering exercise and was able to remove some elements of the works, but despite this, there will be additional costs to complete the works of a further £0.070m. The risk assessment will continue to be closely monitored. However it should be noted that any costs associated with Covid19 will not be met by the Council where there isn't a contractual obligation to do so.
- 2.8 Due to the topography of the site, the difficult ground conditions and complexity of the scheme, the Council has sought advice from the specialist contractor that delivered the Fairlea scheme. Now that the scheme has been designed in detail, and the method of construction reviewed, it is envisaged that the scheme costs will be of the order of £0.900m. The shortfall in funding provided for the two original schemes, is therefore envisaged to be in the region of £0.600m. Additional funding of £0.600m was approved by Executive Cabinet in March 2020. Making the total council investment £0.900m.

d. Repair and Restoration of Cemetery Boundary Walls

2.9 The approved scheme of £0.260m continues to progress with further works being completed at Dukinfield Cemetery, the fifth of the five earmarked for the more urgent wall repairs. The total spend on the boundary walls as at 31 March 2020 is £0.135m leaving a budget in 2020/21 of £0.125m. This funding is now being channelled into the completion of additional repairs to medium and low priority wall repairs that still remain on all the sites. Additional minor repairs to fences and gates will also have to be included in the boundary wall repairs at the remaining sites.

e. Replacement of Cremators and Mercury Abatement, Filtration Plant and Heat Recovery Facilities

- 2.10 £2.500m was earmarked in the capital programme to fund this project. This scheme was marked as business critical and was approved by Executive Cabinet on the 24 October 2018.
- 2.11 Following a successful procurement exercise, a Project Manager, Clerk of Works and Quantity Surveyors have now been appointed. In addition, the asbestos survey has been completed and Listed Building consent is expected imminently.
- 2.12 Whilst works were scheduled to commence in March 2020, the COVID 19 pandemic clearly affected Bereavement Services across Greater Manchester. The cremator contractors were inundated with providing help and critical support to deal with breakdowns (etc) across other sites around the country to enable other crematoria to cope with the demand of cremations. As a result, the project to start removing existing cremators as a part of this capital project was not tenable. An additional stand-alone cremator was sourced to deal with the effects of the pandemic and this additional cremator will now be kept on site to assist with any downtime that may occur when the project recommences. The proposal for the additional cremator was discussed at the Covid Response Board on the 8 April 2020 and then approved in an Executive Decision, 'Additional Cremator Capacity in Response to the Covid-19 Outbreak', on the same date. Due to the pandemic, works on the project will be starting shortly but this will mean the expected time of completion for the refurbishment

of the cremator and equipment will now be approximately March 2021. The works are expected to be completed within the allocated budget.

f. Children's' Playgrounds

2.13 Children's playgrounds across Tameside are to be improved to help youngsters stay active and healthy. The Capital investment of £0.600m will improve play areas across the borough and ensure they're good quality and safe facilities for children to enjoy. Council officers have audited each play area, including an assessment of equipment, safety surfacing and infrastructure, and the funding will be spent on those playgrounds which need it most. The priorities are based on health and safety assessments. The next stage will be to package up the various groups of the work required for procurement within the remaining available funding of £0.592m, with the intention to start this programme from September 2020.

g. Ashton Town Centre Public Realm Project

- 2.14 The Ashton Town Centre Public Realm project was originally approved in February 2015. The overall objectives of the project still remain valid and are:
 - i) Create a distinct and high quality public realm for the town centre that provides a gateway into the town and a well-connected setting for new developments.
 - ii) Improve pedestrian connectivity and safety between destinations and transport nodes.
 - iii) Raise the quality of the town centre urban environment and experience to reinforce its character as a connected and accessible area.
 - iv) Manage vehicular volumes and speeds to enhance the environment and safety for both pedestrian and cyclists.
 - v) Create a network of attractive existing and new public spaces.
- 2.15 The project area is split into 10 zones in order to effectively manage and co-ordinate project development, delivery and phasing and significant progress has been made with the completion of works to 5 of these zones.
- 2.16 Since the last report presented, to the Strategic Planning and Capital Monitoring Panel in March 2020, the following progress has been made:
 - i. Detailed designs, for the area in front of Clarendon College on Wellington Road, are now complete. Works were being planned to commence in spring, however they are on temporary hold following the outbreak of the Covid-19 virus.
 - ii. In partnership with TfGM, works to accommodate egress from the Interchange were successfully completed on the Transport Interchange junction on Wellington Road in early June 2020.
- 2.17 Schemes continued to be designed to ensure they can be delivered within the current budget envelope and the table below provides a high level summary of the total funding and the remaining available 2020-21 budget:

Confirmed Funding	Total
Vision Tameside Public Realm	£4,698m
Ashton Town Centre and Civic Square	£1,504m
Ashton Northern Bypass Virement (residue funding)	£0.153m
Total	£6.355m
Prior year expenditure	£0.721m
Remaining Budget	£5.634m

Approved 2020-21 Budget	Total
Vision Tameside Public Realm	£4.130m
Ashton Town Centre and Civic Square	£1.504m
Total	£5.634m

2.18 As a result of Covid-19, the Ashton Town Centre public realm project has been temporarily paused in line with Government guidance. The programme is now under review and is being reassessed to determine which zones, if any, can now be delivered in line with current guidance.

h. LED Street Lighting Lanterns

- 2.19 Works comprise a comprehensive programme of replacing all the existing 7,900 main road lanterns with state of the art LED luminaires in order to reduce the Council's energy consumption, CO² emissions and on-going maintenance commitments. Further benefits include a more sustainable highway asset for the residents and businesses of Tameside, thereby contributing to a safer environment and a low carbon economy which are key priorities within the 2012-22 Tameside sustainable community strategy.
- 2.20 The Executive Cabinet report dated 22 October 2018 outlined the essential evidence and background details in the delivery of this programme. The two year programme is projected to deliver annual energy savings in the region of £0.274m at a cost of £3.6m. The remaining funding available is £3.5m. The financial profiling of these works is expected to be around £1m in 2020/21 with the remaining £2.5m in year 2021/22.
- 2.21 To assist in the delivery of these works, the Council has engaged the services of STAR procurement and Bloom procurement services to provide specialist expertise and value for money on contracts for both design and purchase of luminaires (completed June 2020). The lighting design works are due to commence in July 2020 with a projected completion date of February 2021 (design only). The ordering of materials will run in tandem with the design works followed thereafter by the installation works starting September 2020, and are expected to be completed by the end of March 2022.

3. EXTERNAL GRANTS

a. Mayor's Cycling and Walking Challenge Fund Programme

- 3.1 The Mayor's Cycling and Walking Challenge Fund (MCF) was established in 2018. The aim of the programme was to kick start the delivery of the Greater Manchester Cycling and Walking Commissioner's Made to Move strategy and to make Greater Manchester a city region where walking and cycling are the natural choices for shorter journeys.
- 3.2 £160 million was made available over four financial years (2018 to 2022) to fund walking and cycling infrastructure schemes.
- 3.3 Previous reports, on the MCF Programme, have highlighted that the Council has to date successfully secured Programme Entry Status, from the Greater Manchester Combined Authority for schemes, at Tranches 1, 4, 5 and 6 of the programme.
- 3.4 Programme Entry status means approval "in principle" with the majority of the funds still subject to the submission and approval of a successful detailed business case.
- 3.5 Work on the development of scheme specific business cases continues in order to secure formal approval for the full scheme costs which will then allow the Council to move into the delivery stage.
- 3.6 As a result of Covid-19 all construction projects are currently being assessed to determine if they can be delivered in line with current Government guidelines. Resources are also being reviewed to take account of the additional schemes due to be delivered as part of the new Emergency Active Travel funding. A detailed delivery programme will be presented at the next meeting.

3.7 The table below provides a summary of the combined estimated value of the 12 schemes which have received Programme Entry status to date:

Total Estimated MCF Funding	£11,557,150
Total Estimated Match Funding	£3,200,734
Total Estimated Scheme Cost	£14,757,884

- 3.8 **Appendix 4** of this report provides a breakdown of each of the proposed schemes which have received Programme Entry status.
- 3.9 Since the last report the Council has received Advanced Funding Agreements for Tranches 1, 4 and 5. These Agreements formally approve the development costs submitted as part of the overall scheme costs shown in the table above. Receipt of the Funding Agreements enables the Council to start to claim the grant funding, in arrears, for defrayed costs associated with the development of the relevant MCF schemes.
- 3.10 The table below provides details of the development costs.

Tranche	Scheme Name	Approved Development Costs
	GMCA approved and added to the Capital Programme	
1	Active Neighbourhoods	£264,480
4	Crown Point	£408,480
	Total	£672,960
	GMCA approved and seeking approval to be added to the Capital Programme	
5	Ashton Streetscape, Ashton West Link Bridge, Ashton Town Centre South	£906,005

- 3.11 We are informed by Transport for Greater Manchester (TfGM) that the remaining Advance Funding Agreement, for Tranche 6, will be issued in due course.
- 3.12 The stakeholder engagement programme, which was set out in the last report, was successfully completed between 10 February and 6 March 2020.
- 3.13 132 responses were received, of which 64% were in favour or strongly in favour of the proposals put forward, and of the overall objectives of the programme, with a further 27% expressing no clear preference. 9% of respondents were against or strongly opposed, to the proposals but their engagement provides us with an opportunity to address the issues raised.
- 3.14 Following completion of the extensive consultation programme a review of all feedback has been undertaken to help determine how the schemes can be developed to best meet the needs of pedestrians, cyclists and local residents.

b. Emergency Active Travel Funding

- 3.15 Work is ongoing, at pace, on the Safe Streets Save Lives campaign, with the ten Greater Manchester authorities. The objective is to capitalise upon the c40% increase in cycling and walking during lockdown and to encourage long-term behaviour change.
- 3.16 Guidance on the funding regime is emerging and the Council is ensuring it reacts swiftly in order to maximise the funding opportunities to help make walking and cycling in Tameside an easier and safer way to travel and the natural choice for our residents.

- 3.17 The Greater Manchester Mayor's Office initially committed £0.500m to each local authority from top-slicing funding from the existing MCF allocation to enable fast access to funds based on a simple Covid-19 emergency response criteria:
 - i. Schemes help enable compliance with government guidance on physical distancing.
 - ii. They enable essential exercise and essential travel while maintaining social distancing.
 - iii. They help to maintain higher levels of walking and cycling as the lockdown is relaxed.
 - iv. They support local businesses and transport hubs by allowing customers space for physical distancing while accessing services.
- 3.18 Following consultation with the Senior Leadership team and members, the Council submitted an initial application for funding, based on the criteria above and local knowledge gained during the MCF consultation programme which had been taking place just prior to the lockdown in February / March 2020.
- 3.19 On 27 May 2020 the Department of Transport (DfT) provided indicative funding allocations of the Emergency Active Travel fund which had been announced on 9 May 2020. This confirmed £15.872m (out of the national £225 million announced) was being allocated to GMCA for emergency active travel measures and that the £225 million allocated to local authorities will be released in two phases.
- 3.20 The first tranche of £45 million is due to be released as soon as possible so that work can begin at pace on closing roads to through traffic, installing segregated cycle lanes and widening pavements. The main purpose of the initial funding is to promote cycling as a replacement for journeys previously made by public transport. The Government expects that all measures in Tranche 1 will be delivered quickly using temporary materials, such as barriers and planters. Elaborate, costly materials will not be funded at this stage.
- 3.21 If work has not started within four weeks of receiving the allocation of funding or works have not been completed within eight weeks of starting, the DfT reserve the right to claw the funding back by adjusting downwards a future grant payment. It should be noted that not achieving the eight weeks funding deadline could have a material impact on our ability to secure any funding in Tranche 2.
- 3.22 The second tranche of £180 million will be released later in the summer to enable authorities to install further, more permanent measures to cement walking and cycling habits. Timescales for delivery are yet to be confirmed but it is likely that the expectation will be that these schemes are delivered by the end of the year.
- 3.23 As requested the Council submitted an Emergency Active Travel Funding bid, to TfGM, on the 4 June 2020. This light touch submission included details of schemes that could be delivered in Tranche 1 and 2 bidding rounds. A formal decision is expected shortly.
- 3.24 The Council's current indicative allocation for Tranches 1 and 2 is approximately £3 million subject to approval. A formal decision is expected shortly and will based on evidencing that we have swift and meaningful plans to reallocate road space to cyclists and pedestrians including on strategic corridors.
- 3.25 On the 22 May 2020 the Council launched a six weeks Safe Streets consultation programme. The purpose of the consultation is to obtain resident feedback on the temporary measures being considered for implementation. The promotional campaign running alongside the campaign highlights the importance of obtaining resident feedback particularly because the measures are temporary which provides some flexibility to adjust, refine, remove or make permanent schemes which have support.

a. Highways England – Designated Funds Scheme

- 3.26 In May 2017, Highways England awarded Tameside Council £1.950m to provide an improved safe cycle route running between Hyde Town centre and Mottram / Hollingworth parallel to the M67 and A57.
- 3.27 The scheme was reported to the Strategic Capital Monitoring Panel in September 2018 and the recommendation was made to include the £1.950m in the Capital Programme at this time.
- 3.28 In line with the grant conditions the scheme was originally due to be completed by March 2020. However due to a protracted approval process the Grant Funding Agreement was not signed by all parties, until January 2019. The outcome of this process was that Highways England agreed to extend the project by one year and therefore the scheme's amended completion date is now March 2021.
- 3.29 Since the last reporting period, a successful procurement exercise, utilising the Bloom Framework, resulted in Atkins Consultancy being commissioned to undertake a detailed feasibility study.
- 3.30 Good progress has been made in order to complete the feasibility study and a summary of the key activities is listed below:

Consultancy appointment
 Initial desk study of route options
 Development of route comparison tool
 Feasibility study completed
 Completed 31 March 2020
 completed 21 April 2020
 completed 18 May 2020
 completed 28 May 2020

- 3.31 The next steps are to identify a preferred route and develop a construction programme which is acceptable to Highways England.
- 3.32 Discussions are ongoing with Highways England regarding the current programme. These discussions have acknowledged the fact that although the scheme development is now progressing at pace, the March 2021 deadline for completion remains challenging, particularly in light of the current Covid-19 situation.
- 3.33 Formal confirmation to extend the scheme beyond the current funding deadline of March 2021 is required but early indications are that a revised programme will be acceptable.

4. RISK MANAGEMENT

4.1 The table below provides a summary of the high risks associated with the delivery of the Operations and Neighbourhoods Capital Programme. The table also provides a summary of mitigating actions in order to minimise risk.

Risks	Mitigating Actions
Failure to implement the proposed Engineering Capital Programme will prevent the appropriate allocation of resources by the Authority.	A robust programme of works will be developed to ensure that the objectives underpinning the Department for Transport and other funding allocations will be met and at the same time meet the objectives contained in Tameside's Community Strategy.
Inclement weather preventing commencement and completion of schemes.	A comprehensive and realistic programme of works will be agreed between partners to ensure completion by approved dates. However, should the programme not be achieved it may be necessary to arrange for any outstanding financial resources to

	be transferred into the following financial year.
3. Inability of suppliers to deliver	Whilst the Council's Operational Services and
materials within a timeframe to	external contractors have access to many material
meet completion target dates.	suppliers, shortages of materials may necessitate
	alternatives to be substituted or approval will be
	sought to carry forward the project into the following
4 TI 139 6 0 0 39	year.
4. The ability of the Council's own	This risk will be managed by ensuring that should
Operational Services or external	Operational Services or external contractor be
contractor to implement the scheme in the current financial	unable to complete the works during the current
	financial year, approval will be sought to carry over the project into the following year for completion.
year. 5. Statutory procedures linked to	Should it be necessary approval will be sought to
certain schemes could delay	carry over the project into the following year for
implementation.	completion.
implementation.	completion.
6. Failure to deliver schemes	It is therefore essential that the Walking and Cycling
funded by external grants will	project team is appropriately resourced to
impact on the future success of	successfully deliver the infrastructure schemes
bids.	whilst also focusing on maximising walking and
	cycling opportunities and contributing to the
	behavioural change agenda.
7. Failure to successfully secure	If no action is taken and people return to their cars in
Emergency Active Travel funding	great numbers as the lockdown eases, we will
	quickly face congestion and air quality issues which
	will exacerbate the suffering of those most
	susceptible to the Covid-19 virus.

5. RECOMMENDATIONS

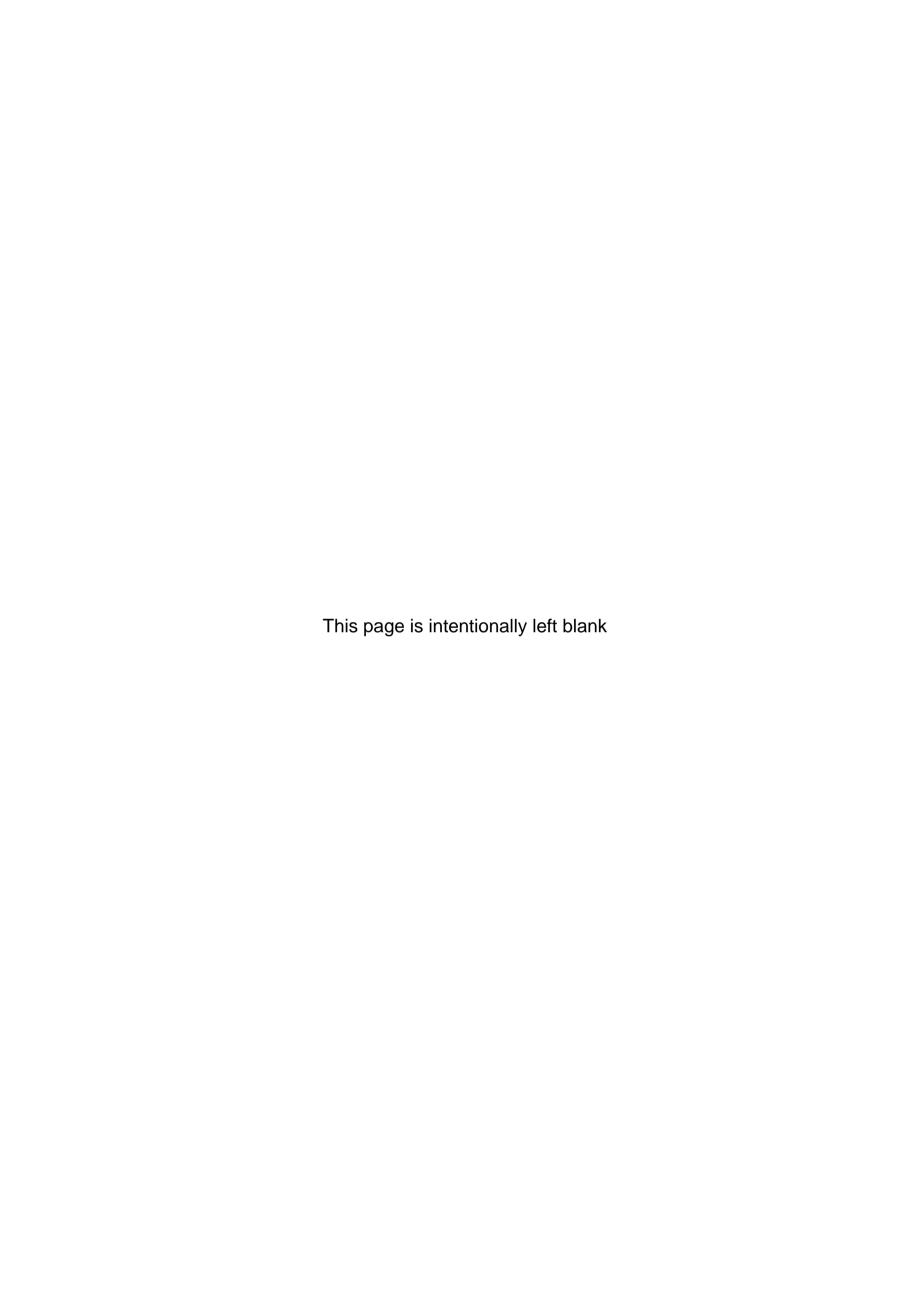
5.1 As set out at the front of this report.



Appendix 1

Engineers Capital Budget for 2020/21

Liigineers Capitai D	
	Total 20/21
Capital Schemes	Budget (£)
Bridges and Inspections	
Principal / General Bridge Inspections	113,840
Asset Management Plan: Bridges	84,621
Mossley Road East Retaining Wall	21,305
Manchester Road Canal Bridge	5,000
Bridge Parapet Refurbishment Scheme	152,626
Manchester Road Retaining Wall, Mossley	25,948
Rock Face Stabalisation at Various Location	58,285
Besthill Hill Bridge Refurbishment Scheme 2019	15,000
Lees Road Culvert	136,924
	·
Parapet Protection Mottram Road/Roe Cross	25,000
Bridge Scour Protection	105,051
Highways and Town Capital Schemes	
Strategic Surface Improvements	180,000
Strategic Drainage	65,000
Strategic Tro's	50,000
Road Marking & Warning Sign Improvement Programme	50,000
Principal/Nonprincipal Roads - Ashton	553,000
Principal/Nonprincipal Roads - Denton	273,000
Principal/Nonprincipal Roads - Dukinfield	244,000
Principal/Nonprincipal Roads - Audenshaw	125,000
Principal/Nonprincipal Roads - Droylsden	410,676
Principal/Nonprincipal Roads - Hyde	469,000
	·
Principal/Nonprincipal Roads - Longdendale	158,000
Principal/Nonprincipal Roads - Mossley	144,000
Principal/Nonprincipal Roads - Stalybridge	249,000
Sustainable Travel	54,000
Flood Prevention and Repairs	535,887
Highway Lighting	
Street Lighting	169,074
LED Street Lighting Investment	107,136
LED Street Lighting Scheme For Main Roads	3,549,500
	5,5 15,555
Travel Projects - External Grants	
Stalybridge Station To West Hill School	10,126
, ,	8,470
West Hill School Offsite Improvements	·
Cycle Parking	949
Lower Bennett Street	3,257
Ashton Canal Links	96,236
Link To Velodrome	47,877
MCF- Cycling & Walking Scheme	366,305
Hyde To Mottram And Hollingworth Cycle Scheme	1,944,209
A670 Corridor Mossley Tameside	180,693
Total budget of Existing Schemes	10,787,995
NEW PROJECTS AWAITING APPROVAL	
Mayor's Challenge Fund - Ashton South Centre	193,160
,	•
Mayor's Challenge Fund- Street Scape	459,525
Mayor's Challenge Fund - Westlink Bridge	253,320
Safe Street-Covid 19 Response Scheme	500,000
Grand Total (Existing and New Schemes)	12,194,000



APPENDIX 2

District	Needs Based Includes ITB Top Up for 2020/21	% of Total GM Allocati on	Incentive Fund Allocations	%age Allocat ion	Pothole and Challenge Fund	%	Indicative District Allocations
Bolton	£2,535,124	10.92		10.92	£2,282,171	10.92%	£5,329,295
Bury	£1,690,990	7.28	£342,000	7.29	£1,523,537	7.29%	£3,556,527
Manchester	£3,155,290	13.593	£637,000	13.58	£2,838,084	13.58%	£6,630,374
Oldham	£2,034,818	8.77	£411,000	8.77	£1,832,842	8.77%	£4,278,660
Rochdale	£2,028,688	8.74	£410,000	8.74	£1,826,573	8.74%	£4,265,261
Salford	£2,084,750	8.98	£421,000	8.98	£1,876,730	8.98%	£4,382,480
Stockport	£2,637,452	11.36	£533,000	11.37	£2,376,216	11.37%	£5,546,668
Tameside	£1,926,724	8.30	£389,000	8.30	£1,734,617	8.30%	£4,050,341
Trafford	£1,930,886	8.32	£390,000	8.32	£1,738,797	8.32%	£4,059,683
Wigan	£3,188,280	13.73	£644,000	13.73	£2,869,433	13.73%	£6,701,713
Total	£23,213,002		£4,689,000		£20,899,000		£48,801,002



APPENDIX 3

Highways Planned Maintenan Works	се			
2020/21 -	Programme			
Town	Road	Town / Ward	From - To	Work Type
<u>Ashton</u>				
	Bentinck Street	St. Peters	Katherine Street to Old Street	Carriageway Resurfacing
	Broadbent Avenue	Ashton - Hurst	Smallshaw Lane to Broadoak Road	Carriageway Resurfacing
	Burlington Street	St. Peters	LC 20 to Whitecroft Lighting	Carriageway Resurfacing
	Chippendale Place	Ashton - St Michael's	Hadfield Crescent to End	Carriageway Resurfacing
	Derby Road	Ashton - St Michael's	Neal Avenue to Beaufort Road	Carriageway Resurfacing
	Everest Avenue	Ashton - Waterloo	Vicarage Road to End	Footway Resurfacing
	Garden Walk	Ashton - St Michael's	22 to 40 Parry Walk	Footway Resurfacing
	Grange Park Avenue	Ashton - Hurst	Weymouth Road to End	Footway Resurfacing
	Grove Street	Ashton - Waterloo	Newmarket Road to End	Footway Resurfacing
	Grovewood Close	Ashton - Waterloo	Grove Street to End	Carriageway Resurfacing
	Grovewood Close	Ashton - Waterloo	Grove Street to End	Footway Resurfacing
	Hadfield Crescent	Ashton - St Michael's	Leech Avenue to End	Carriageway Resurfacing
	Hillary Avenue	Ashton - Waterloo	Vicarage Road to End	Footway Resurfacing
	Hunt Avenue	Ashton - Waterloo	Vicarage Road to End	Footway Resurfacing
	Hurst Hall Drive	Ashton - St Michael's	Palace Road to End	Carriageway Resurfacing
	Katherine Street	St. Peters	Cavendish Street to The Arcades	Carriageway Resurfacing
	Knowle Avenue	Ashton - Waterloo	Taunton Road to Richmond Street	Footway Resurfacing
	Ladbrooke Road	St. Peters	Smallshaw Lane to Broadoak Road	Carriageway Resurfacing
	Ladysmith Road	Ashton - Hurst	Old Road to End	Footway Resurfacing
	Lyndhurst Avenue	Ashton - Hurst	Broadoak Road to Waterloo Road	Carriageway Resurfacing
	Lytham Close	Ashton - Hurst	Gorsey Way to O/S 10	Carriageway Resurfacing

	Mallory Avenue	Ashton - Waterloo	Vicarage Road to End	Footway Resurfacing
	Marne Avenue	Ashton - Hurst	Ladysmith Road to End	Footway Resurfacing
	Mossley Road	Ashton - Hurst	Luzley Road to Kingsley Close	Carriageway Resurfacing
	Norman Road	Ashton - Hurst	Broadoak Rd to O/S 1	Carriageway Resurfacing
	Oakfold Avenue	Ashton - Hurst	Broadoak Road to Broadbent Avenue	Carriageway Resurfacing
	Old Road	Ashton - Hurst	Hazlehurst Road to Mossley Road	Carriageway Resurfacing
	Pavilion Drive	Ashton - St Michael's	Kings Road to End	Carriageway Resurfacing
	Penrith Avenue	Ashton - Waterloo	Downing Street to End	Carriageway Resurfacing
	Peterborough Close	Ashton - Hurst	Brecon Crescent to End	Carriageway Resurfacing
	Rowley Street	Ashton - Hurst	Kings Road to Smallshaw Lane	Footway Resurfacing
	Rushmere	Ashton - Hurst	The Mere to Cul de Sac	Carriageway Resurfacing
	Smallshaw Lane	St. Peters	Henrietta Street to Ladbrooke Road	Carriageway Resurfacing
	Southwell Gardens	Ashton - Hurst	Glendon Crescent to End	Carriageway Resurfacing
	St Asaphs Drive	Ashton - Hurst	Brecon Crescent to End	Carriageway Resurfacing
	Stockport Road	St. Peters	South Street to Cambridge Street	Carriageway Resurfacing
	Tensing Avenue	Ashton - Waterloo	Vicarage Road to End	Footway Resurfacing
	Timperley Road	Ashton - Hurst	Alt Road to Hartshead Road	Carriageway Resurfacing
	Tiverton Place	Ashton - Waterloo	No 20 to 41 and R/O 42 to 47	Footway Resurfacing
	Trafalgar Street	St. Peters	Pottinger St to 218/219 and Hamilton St to Portugal St	Carriageway Resurfacing
	Vicarage Road	Ashton - Waterloo	Wilshaw Lane to Cranbourne Road	Carriageway Resurfacing
<u>Audenshaw</u>				_
	Booth Road	Audenshaw	Manchester Road to Fairway View	Carriageway Resurfacing
	Clarendon Road	Audenshaw	Audenshaw Road to St Annes School	Carriageway Resurfacing
	Edward Street	Audenshaw	Ash Street to End	Carriageway Resurfacing
	Parkdale Avenue	Audenshaw	Woodbridge Avenue to End	Carriageway Resurfacing
	Mansfield Avenue	Aud/Denton-North- East	Taylor Lane to Corporation Road	Carriageway Resurfacing
	Sidmouth Street	Audenshaw	Lumb Lane to Audenshaw Road	Footway Resurfacing

<u>Denton</u>				
	Mancunian Road	Denton - South	Lancaster Road to Two Trees Lane	Carriageway Resurfacing
	Mansfield	Denton-North-	Taylor Lane to	Carriageway
	Avenue Mansfield Close	East/Aud Denton-North-East	Corporation Road Mansfield Avenue to End	Resurfacing Carriageway Resurfacing
	Mansfield Crescent	Denton-North-East	Mansfield Avenue to End	Carriageway Resurfacing
	Foxhall Road	Denton-North-East	Sections	Footway Resurfacing
	Langdale Close	Denton - South	Scott Road to End	Carriageway Resurfacing
	Low Wood Road	Denton - West	Sections in Turning Head	Footway Resurfacing
	Mill Lane	Denton - South	Two Trees Lane to Flemish Road	Carriageway Resurfacing
	Pendle Road	Denton - South	Sections	Footway Resurfacing
	Scott Road	Denton - South	Stockport Road to End	Carriageway Resurfacing
	Southern Close	Denton - South	Wakeling Road to End	Carriageway Resurfacing
	Wakeling Road	Denton - South	Stockport Road to Cemetery Road	Carriageway Resurfacing
	Windmill Lane	Denton - West	Orbital Way to LC No7 Nr Rose Hill	Carriageway Resurfacing
	Wordsworth Road	Denton - South	Sections	Footway Resurfacing
<u>Droylsden</u>				
	Chestnut Avenue	Droylsden - West	Greenside Lane to Lowfield Avenue	Carriageway Resurfacing
	Clock House Avenue	Droylsden - West	Greenside Lane to Collingwood Avenue	Carriageway Resurfacing
	Collingwood Avenue	Droylsden - West	Clock House Avenue to Summerfield Avenue	Carriageway Resurfacing
	Greenside Lane	Droylsden - West	Briarwood Avenue to L.Col No 51 (Clock House View)	Carriageway Resurfacing
	Lowfield Avenue	Droylsden - West	Parvet Avenue to Greenside Lane	Carriageway Resurfacing
	Manor Road	Droylsden - West	Lewis Road to Scott Road	Carriageway Resurfacing
	Masefield Road	Droylsden - West	Scott Road to Taylor Street	Footway Resurfacing
	St. Kildas Avenue	Droylsden - West	Parvet Avenue to Lowfield Avenue	Carriageway Resurfacing
	St. Martins Close	Droylsden - West	Greenside Lane to End	Carriageway Resurfacing
	Summerfield Avenue	Droylsden - West	Collingwood Avenue to End	Carriageway Resurfacing
	Sunnybank Road	Droylsden - West	Manchester Road to Manor Road	Carriageway Resurfacing
	Sunnyside Road	Droylsden - West	No 25 to Clough Road	Carriageway Resurfacing

	I			Ι = .
	Tideswell Road	Droylsden - West	Rutland Road to End	Footway Resurfacing
Dukinfield				
	Astley Street	Dukinfield	Globe Square to Platt Street	Carriageway Resurfacing
	Astley Street	Dukinfield	Charles Street to Fifth Avenue (Inc	Carriageway Resurfacing
		B 1: 6 11/0: 11 :1	Roundabout surface)	· ·
	Beech Grove	Dukinfield/Stalybridge	Maple Avenue to End	Carriageway Resurfacing
	Brice Street	Dukinfield	Hope Street to Chapel Street	Carriageway Resurfacing
	Cedar Grove	Dukinfield/Stalybridge	Fir Tree Crescent to End	Footway Resurfacing
	Crescent Road	Dukinfield	Wharf Street to Bow Street	Carriageway Resurfacing
	Guildford Road	Dukinfield/Stalybridge	Salisbury Drive to Lyne Edge Road	Footway Resurfacing
	Hawthorn Drive	Dukinfield/Stalybridge	Laburnum Avenue to Quarry Street	Carriageway Resurfacing
	Hope Street	Dukinfield	Underwood Street to Railway Street	Carriageway Resurfacing
	King Street	Dukinfield	No 205 Junc Pickford Lane to Chapel Street (TH side)	Carriageway Resurfacing
	Laburnum Avenue	Dukinfield/Stalybridge	Fir Tree Crescent to Lord Street	Carriageway Resurfacing
	Laycock Drive	Dukinfield/Stalybridge	Yew Tree Lane to End	Footway Resurfacing
	Lime Street	Dukinfield	Nicholson Square to End	Carriageway Resurfacing
	Maple Avenue	Dukinfield/Stalybridge	Quarry Rise to Laburnum Avenue	Carriageway Resurfacing
	Salisbury Drive	Dukinfield/Stalybridge	Yew Tree Lane to Gloucester Rise	Carriageway Resurfacing
	Salisbury Drive	Dukinfield/Stalybridge	Fir Tree Lane to Guildford Road	Footway Resurfacing
	Tennyson Avenue	Dukinfield/Stalybridge	Yew Tree Lane to Tennyson Avenue	Footway Resurfacing
	Underwood Street	Dukinfield	Chapel Street to Nicholson Square	Carriageway Resurfacing
Longdendal	 <u>e</u>			
	Chambers Court	Longdendale	Longdale Drive to End	Carriageway Resurfacing
	Hattersley Road East	Longdendale/Hyde- Godley	Awburn Road to Fields Farm Road	Carriageway Resurfacing
	John Kennedy Road	Longdendale	Hyde Road to Ashworth Lane	Carriageway Resurfacing
	Old Road	Longdendale	Mottram Road to Roe Cross Road	Carriageway Resurfacing
	Roe Cross Green	Longdendale	Old Road to End	Carriageway Resurfacing
<u>Hyde</u>				
	Apethorn Lane	Hyde - Werneth	Sections TBC	Footway

			Resurfacing
Back Bower Lane	Hyde - Godley	Grange Road South to Stockport Road	Carriageway Resurfacing
Bearswood Close	Hyde Godley	Grange Road to End	Footway Resurfacing
Cartwright Street	Hyde - Newton	Talbot Road to Victoria Street	Carriageway Resurfacing
Coombes Avenue	Hyde - Godley	Grange Road to End	Carriageway Resurfacing
Coombes Avenue	Hyde - Godley	Grange Road to End	Footway Resurfacing
Critchley Close	Hyde - Godley	Coombes Ave to End	Carriageway Resurfacing
Critchley Close	Hyde - Godley	Coombes Ave to End	Footway Resurfacing
Donald Avenue	Hyde - Godley	Grange Road to End	Carriageway Resurfacing
Donald Avenue	Hyde - Godley	Grange Road to End	Footway Resurfacing
Elmswood Drive	Hyde - Godley	Rowanswood Drive to Sheringham Drive	Carriageway Resurfacing
Enfield Street	Hyde - Werneth	Full Length	Carriageway Resurfacing
Firswood Drive	Hyde - Godley	Rowanswood Drive to Sheringham Drive	Carriageway Resurfacing
Garden Street	Hyde - Newton	Ashton Road to Hallbottom Street	Carriageway Resurfacing
Grange Close	Hyde - Godley	The Grange to End	Carriageway Resurfacing
Grange Close	Hyde - Godley	The Grange to End	Footway Resurfacing
Grange Road South	Hyde - Godley	The Grange to Allen Avenue	Footway Resurfacing
Great Norbury Street	Hyde - Werneth	Chapel Street to Church Street	Carriageway Resurfacing
Hattersley Road East	Hyde- Godley/Longdendale	Awburn Road to Fields Farm Road	Carriageway Resurfacing
Knott Lane	Hyde - Werneth	Stockport Road to King Edward Road	Footway Resurfacing
Mottram Road	Hyde - Godley	Station Road to Vinery Way	Carriageway Resurfacing
Peel Street	Hyde - Godley	Grange Road to Stockport Road	Footway Resurfacing
Ralph Avenue	Hyde - Werneth	School Lane to No 10	Carriageway Resurfacing
School Lane	Hyde - Werneth	Stockport Road to King Edward Road	Carriageway Resurfacing
Sheringham Drive	Hyde - Godley	Rowanswood Drive to End	Carriageway Resurfacing
Talbot Road	Hyde - Newton	Mill Street to Ashton Road	Carriageway Resurfacing
The Grange	Hyde - Godley	Grange Road to Grange Road South	Carriageway Resurfacing
The Grange	Hyde - Godley	Grange Road to Grange Road South	Footway Resurfacing
Waverley Road	Hyde - Werneth	Dowson Road to No	Carriageway

			111 Waverley Road	Resurfacing
Mossley			,	
	Brackenhurst Avenue	Mossley	Moorside Road to End	Footway Resurfacing
	Bury Street	Mossley	Egmont Street to Stanhope Street	Carriageway Resurfacing
	Carrhill Road	Mossley	Roughtown Road to Stockport Road (Town Centre junction)	Carriageway Resurfacing
	Crown Hill	Mossley	Cheshire Street to Queensway	Carriageway Resurfacing
	Egmont Street	Mossley	Manchester Road to Staley Road	Carriageway Resurfacing
	Gorse Avenue	Mossley	Moorside Road to End	Footway Resurfacing
	Heatherside Avenue	Mossley	Moorside Road to End	Footway Resurfacing
	Huddersfield Road	Mossley	Lower Hey Lane to Oldham Boundary	Carriageway Resurfacing
	Manchester Road	Mossley	Three Counties Road to Portman Street	Carriageway Resurfacing
	Stanhope Street	Mossley	Manchester Road to Egmont Street	Carriageway Resurfacing
Stalybridge				Ĭ
	Bower Gardens	Stalybridge - South	Hunters Court to End	Footway Resurfacing
	Burnside	Stalybridge - South	Linden Road to Mottram Road	Footway Resurfacing
	Burnside Close	Stalybridge - South	Burnside to End	Footway Resurfacing
	Crantock Drive	Stalybridge - South	Brushes Road to Fistral Crescent	Carriageway Resurfacing
	Delamere Close	Stalybridge - North	Moorgate Drive to End	Footway Resurfacing
	Demesne Close	Stalybridge - South	Demesne Drive to Demesne Crescent	Carriageway Resurfacing
	Demesne Crescent	Stalybridge - South	Illingworth Ave to end	Carriageway Resurfacing
	Dovebrook Close	Stalybridge - North	Moorgate Road to End	Footway Resurfacing
	Elms Road	Stalybridge - South	Brushes Road to Grafton Street	Carriageway Resurfacing
	Fawns Keep	Stalybridge - South	Wildbank Chase to End	Footway Resurfacing
	Fieldsend Close	Stalybridge - South	Haycock Close to End	Footway Resurfacing
	Fistral Crescent	Stalybridge - South	Newlyn Avenue to Crantock Drive	Carriageway Resurfacing
	Grizedale Close	Stalybridge - North	Moorgate Road to End	Footway Resurfacing
	Haycock Close	Stalybridge - South	Wheatfield to Fieldsend Close	Footway Resurfacing
	Hereford Way	Stalybridge - South	Mottram Old Road to End	Footway Resurfacing

	High Bank	Stalybridge - South	Woodlands Road to	Footway
	Avenue	0.11.1	Burnside	Resurfacing
	Hunters Court	Stalybridge - South	Hereford Way to End	Footway Resurfacing
	Illingworth	Stalybridge - South	No 20 to Demesne	Carriageway
	Avenue		Drive	Resurfacing
	Larkwood Close	Stalybridge - North	Moorgate Road to End	Footway Resurfacing
	Linden Road	Stalybridge - South	Woodlands Road to	Footway
	Ziildoll Itodd	Clary Bridge Codin	Mottram Old Road	Resurfacing
	Moorfield Avenue	Stalybridge - South	Woodlands Road to	Footway
	Wiodifficia / Worldo	Clarybridge Codin	Burnside	Resurfacing
	Moorgate Drive	Stalybridge - North	Moorgate Road to End	Footway
	Woorgate Drive	Otalybridge Hortin	Woorgate Road to End	Resurfacing
	Moorgate Road	Stalybridge - North	Buckton Vale Road to	Footway
	Woorgate Road		Moorgate Drive	Resurfacing
	Mottram Old	Stalybridge - South	Stocks Lane to Mottram	Footway
	Road	Otalybridge Codti	Road	Resurfacing
	Newlyn Avenue	Stalybridge - South	Fistral Crescent to	Carriageway
	, romy r r rondo	Clary 211 ago Count	Crantock Drive	Resurfacing
	Poplars Road	Stalybridge - South	Brushes Road to Elms	Carriageway
	· opialo i toda	Clary Straige Coam	Road	Resurfacing
	Puffingate Close	Stalybridge - North	Moorgate Road to End	Footway
	James Grand			Resurfacing
	Rookery Close	Stalybridge - South	Stalyhill Road to End	Footway
	, , , , , , , , , , , , , , , , , , , ,			Resurfacing
	Sparrowfield	Stalybridge - North	Moorgate Road to End	Footway
	Close			Resurfacing
	Stocks Lane	Stalybridge - South	Mottram Road to	Footway
			Mottram Old Road	Resurfacing
	Swallow Close	Stalybridge - North	Moorgate Road to End	Footway
		, ,		Resurfacing
	Thistle Close	Stalybridge - South	Stalyhill Road to End	Footway
				Resurfacing
	Wakefield Road	Stalybridge - North	No 96. (L.Col No 19) to	Carriageway
			Blandford Street	Resurfacing
	Wildbank Chase	Stalybridge - South	Broadacre Road to End	Footway
				Resurfacing
	Woodlands Close	Stalybridge - South	Woodlands Road to	Footway
			End	Resurfacing
	Woodlands Road	Stalybridge - South	Mottram Road to	Footway
			Burnside	Resurfacing
L		1	_ t	1



The GM Mayor's Cycling and Walking Challenge Fund (MCF)

Tameside Council's Approved Programme Entry Schemes

Schem e Ref.	Tranche No.	Scheme Name	Name Town(s) Scheme Description		MCF Funding Requested (Estimated at Programme Entry)	Match Funding (Estimated at Programme Entry)	Development Costs Approved	Risk Potential Assessment
					£			
006	1	Hill Street to Trafalgar Square	Ashton-under-Lyne	Contraflow cycle lane, punch through and cycle improvements.	110,000	110,000	Approved	Approved by TfGM as low risk minor project
007	1	Clarendon Road	Audenshaw	Cycle connectivity and crossing improvements.	1,650	1,650	Approved	Approved by TfGM as low risk minor project
009	1	Chadwick Dam	Ashton and Stalybridge	Path widening, link to schools and hospital, traffic free route and quiet streets.	75,000	75,000	Approved	Approved by TfGM as low risk minor project
010	1	Stamford Drive	Stalybridge	Quiet street route (2km) and crossings.	55,000	55,000	Approved	Approved by TfGM as low risk minor project
020	1	Rayner Lane	Droylsden and Audenshaw	Surface existing footpaths, bridleways and low trafficked roads linking with existing facilities at ends and at Metrolink stop.	137,500	137,500	Approved	Approved by TfGM as low risk minor project
023	1 merged with T5	Warrington Street	Ashton-under-Lyne	Contraflow, punch through x 2, route through pedestrian area.	7,000	7,000	Approved	Approved by TfGM as low risk minor project
026	1	Ross Lave Lane	Denton	Improve surface to allow use for commuters. Crosses M60 and avoids use of Windmill Lane. Part of the TPT and NCN 62.	220,000	220,000	Approved	Approved by TfGM as low risk minor project
035	4	A57 Crown Point	Denton	Package of measures to improve pedestrian crossing movements. Cycle provision with protected space reduced carriageway widths with fully segregated routes on the A57. Review of vehicle movements to restrict right hand turns.	2,500,000	0	Approved	Approved by TfGM as medium risk minor project
001	5	Ashton Streetscape	Ashton-under-Lyne	Streetscape scheme though town (Wellington Road / Albion Way). Segregated cycle facilities and improved pedestrian access.	3,500,000	2,595,037	Approved	Approved by TfGM as medium risk major project
036	5	Ashton West Link Bridge	Ashton-under-Lyne	New pedestrian / cycle bridge over Manchester Road and Metrolink.	1,382,000	0	Approved	Approved by TfGM as a medium risk minor project
048	5	Ashton Town Centre South	Ashton-under-Lyne	Pedestrian public realm improvements and east / west cycle connectivity.	1,369,000	0	Approved	Approved by TfGM as a medium risk minor project
040	6	A57 Denton to Hyde	Denton and Hyde	2.5km cycle connectivity scheme	2,200,000	0	Awaiting Advanced Funding Agreement	Approved by TfGM as a low risk minor project
				TOTAL	11,557,150	3,200,734		
				TOTAL ESTIMATED SCHEME COSTS	£14	,757,884		

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Appendix 5 - Service Area Detail Operations & Neighbourhood

	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	Re-profiled Budgets 2020/21 £000	Re-profiled Budgets 2021/22 £000
Operations & Neighbourhoods							
Engineers	9,542	10,330	9,583	(42)	166	10,496	0
Vision Tameside	1,706	5,718	1,810	(104)	74	5,791	0
Environmental Services	896	3,242	496	400	400	4,342	0
Transport (Fleet)	280	2,406	381	101	57	2,349	0
Stronger Communities	19	8	11	8	(8)	8	0
Total	12,443	21,704	12,282	161	591	22,986	0

Regular detailed reports on progress with the Operations & Neighbourhood Capital Programme are considered by the Strategic Planning and Capital Monitoring Panel. A detailed breakdown, including prior year spend, future budgets and re-profiling is set out in the next slides.

Service Area Detail - Engineers

Engineers Capital Programme	Re-profiled Budgets						
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	2020/21 £000	2021/22 £000
Bridges and Inspections	729	611	651	(78)	78	689	0
Highways and Town Capital Schemes	7,200	3,203	7,602	403	(403)	2800	0
Street Lighting	248	3,919	354	106	(106)	3813	0
Flood Preventions	90	492	46	(44)	44	536	0
MCF,Cycling and Other Schemes	1,275	2,105	757	(518)	553	2,658	0
Car Parking	0	0	173	(173)	0	0	0
Total	9,542	10,330	9,583	(42)	166	10,496	0

Service Area Detail - Vision Tameside

/ision Tameside Capital Programme							Re-profiled Budgets	
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000	
Vision Tameside	911	0	1,089	178	0	0	0	
Vision Tameside Public Realm	795	4,056	721	(74)	73	4,129	0	
Document Scanning	0	158	0	0	0	158	0	
Ashton Town Centre and Civic Square	0	1,504	0	0	0	1,504	0	
Total	1,706	5,718	1,810	(104)	74	5,791	0	

Service Area Detail - Environmental Services

Environmental Services Capital Pro	Environmental Services Capital Programme Re					Re-profiled B	Re-profiled Budgets	
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000	
Fairlea, Denton and Greenside Lane Droylsden	438	142	381	(57)	57	199	0	
Dukinfield Park Improvements	6	4	10	4	(4)	0	0	
Rocher Vale & Hulmes and Hardy Wood	6	0	0	(6)	6	6	0	
Audenshaw Environmental Improvements	0	9	0	0	0	9	0	
Egmont St Fencing	2	0	0	(2)	2	2	0	
Infrastructure Improvements	8	0	6	(2)	2	2	0	
Highway Tree Planting	0	25	1	1	(1)	25	0	
Greenspace Infrastructure	0	115	0	0	0	115	0	
Hyde Park	13	0	0	(13)	13	13	0	
King George's Park	16	0	0	(6)	6	6	0	
Children's Playgrounds	40	560	8	(32)	32	592	0	
Replacement of Cremators	217	2,283	9	(208)	208	2,491	0	
Cemetery Boundary Walls	148	59	81	(66)	66	125	0	
Sam Redfern Green	12	5	0	(12)	12	17	0	
Oxford Park Play Area	0	40	0	0	0	40	0	
Total	896	3,242	496	(400)	400	4,342	0	

Service Area Detail - Transport

Fransport Capital Programme							ıdgets
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000
Transport Services- Fleet Replacement	280	0	324	44	0	0	0
Fleet Replacement Programme	0	2,406	57	57	(57)	2,349	0
Total	280	2,406	381	101	(57)	2,349	0

Service Area Detail - Stronger Communities

Stronger Communities Capital Programme						Re-profiled Bu	dgets
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000
Libraries In The 21 st Century	19		8 1	1 (8)	8	16	0
Total	19		8 1	1 (8)	8	16	0

Agenda Item 6

STRATEGIC PLANNING AND CAPITAL MONITORING PANEL Report to:

Date: 6 July 2020

Executive Member / Reporting Officer:

Councillor Bill Fairfoull - Deputy Executive Leader (Children and

Families)

Tracy Morris – Assistant Director Children's Social Care

Subject: CHILDREN'S SOCIAL CARE - PROPERTY **CAPITAL**

SCHEMES UPDATE REPORT

Report Summary: This report provides an update on the Children's Social Care

Property Capital Scheme and sets out details of the major

approved property capital schemes in this Directorate.

That Members note the following schemes have been approved by Recommendations:

Executive Decision on 5 March 2020 and 29 April 2020, and will

be added to the Council Capital Programme:

£400,000 for the purchase of new property to provide in borough residential assessment unit.

£ 45,250 for the modification of existing property to provide in

borough residential respite unit.

Corporate Plan: The schemes set out in this report supports the objectives of the

Corporate Plan

Policy Implications: In line with Policy

Financial Implications:

(Authorised by the statutory Section 151 Officer & Chief **Finance Officer**)

An amount of £950,000 is earmarked in the Capital Programme to support capital investment in Children's Social Care Services. Schemes approved to date are £400,000 for the purchase of a new property to provide a residential assessment unit, and £45,250 to support modifications to an existing property to provide a residential respite unit.

These Capital Investment schemes form part of the Children's Social Care Sustainability projects, designed to improve outcomes for Children whilst also supporting financial sustainability. Delivery of these schemes is therefore essential to support the sustainability of the revenue budget.

Council's capital programme ambition The current committed programme requires unsustainable. £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m may increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications:

(Authorised by the Borough

Solicitor)

This is a general update report for the Panel and therefore there are no immediate legal implications to be considered. Legal support will continue to be provided to the various projects and their individual governance.

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Risk Management: This is covered in the content of the report

Access to Information: By contacting the report author.

Background Information: The background papers relating to this report can be inspected by

contacting Alison Lloyd-Walsh

Telephone: 0161 342 3332

e-mail: alison.lloyd-walsh@tameside.gov.uk

1. INTRODUCTION

1.1 This report provides an update on the Children's Social Care property capital projects, within the Capital Programme managed by the Directorate.

2. CHILDRENS SOCIAL CARE 7 SUSTAINABILITY STRANDS

- 2.1 At Executive Cabinet on 27 November 2019 a series of 7 projects to stabilise our LookedAfter Children (LAC) cohort were agreed. The purpose of these projects are to make our existing cohort of LAC financially sustainable for the local authority, improve outcomes for those children already in care and divert families away from the care system where it is safe and appropriate to do so. The 7 projects are as follows:
 - Project 1: Develop a model of core, multi-disciplinary Early Help service in each neighbourhood/ locality
 - Project 2: Develop a Family Intervention Service (FIS) across the continuum of need and enable the Family Group Conference services to intervene at an earlier point on the continuum.
 - Project 3: Restructure the Duty and Locality Teams
 - Project 4: Develop the Team Around the School (TAS) approach
 - Project 5: Positive Futures model (Respite/Assessment Units)
 - Project 6: Fostering Service Improvement
 - Project 7: Placements Review & LAC Sufficiency
- 2.2 The current capital programme as recommended by SPCMP on 9 October 2017 and subsequently approved by Executive Cabinet on 18 October 2017, included funding support Capital Investment in Children's Social Care. The total Capital funding earmarked is £950,000.

3. PROGRESS UPDATE

- 3.1 Approval was granted via an Executive Decision on 5 March 2020 to purchase accommodation to provide a residential assessment unit in the borough. A sum of £400,000 has been allocated to facilitate this purchase. A property has been identified and the sale is progressing based on legal requirements in regard to planning permissions. The £400,000 forms part of the original £950,000 capital allocation.
- 3.2 Approval was granted via an Executive Decision on the 29 April 2020 to support the modification of an existing building St. Lawrence Road Denton to provide a residential respite. As sum of £45,250 has been allocated to facilitate this refurbishment. Building work has started on the building with a completion date of 12 June 2020. The £45,250 forms part of the original £950,000 capital allocation.
- 3.3 First pass feasibility work is underway to modify an existing building that has identified as being potentially suitable to accommodate the Edge of Care and Family Intervention teams and facilitate the colocation and effective integration of activity. Appropriate governance will be sought once plans are complete and full costs are available.
- 3.4 Early stage discussions are also on-going to formulate the property requirements associated to other individual projects contained in the Children's sustainability plan. Progress will be reported at the appropriate time.

4. **RECOMMENDATIONS**

4.1 As set out at the front of the report.



Agenda Item 7

STRATEGIC PLANNING AND CAPITAL MONITORING PANEL Report to:

Date: 6 July 2020

Executive Member / Councillor Oliver Ryan - Executive Member (Finance and Reporting Officer:

Economic Growth).

Jayne Traverse, Director of Growth

Subject: **GROWTH UPDATE REPORT**

Report Summary: This report provides an update on the 2020/21 Growth Capital

Programme and sets out details of the major approved capital

schemes in this Directorate.

Appendix 1 attached shows the list of approved capital schemes within the Growth Directorate capital programme along with the

2019/20 capital outturn position.

That Members note the report and RECOMMEND to Executive Recommendations:

Cabinet the following be added to the Council Capital Programme that the budget for adaptations in 2020/21 is approved at £2.322m, funded from the Disabled Facilities grant and £0.100m

of other external contributions.

Corporate Plan: The schemes set out in this report support the objectives of the

Corporate Plan.

Policy Implications: In line with Policy

Financial Implications: Disabled Facilities Grant

(Authorised by the statutory Section 151 Officer & Chief **Finance Officer**)

We will be seeking approval to include £2.322m on the 20/21 Capital Programme for adaptations, which will be funded from £1.050m remaining balance of the 2019/20 Disabled Facilities Grant, £1.272m of the 2020/21 grant, and £0.100m of other The Council has been allocated £2.511m of contributions. Disabled Facilities Grant for 2020/21, the balance of which will be used in future years. As of 30 April 2020 there has been expenditure incurred of £0.136m and it is currently expected that the £2.322m budget will be spent in full (subject to the effects of the Covid19 pandemic). Of the total budget, there is £0.200m allocated for non-adaptations, with a potential spend of £0.080m resulting from enquiries to date.

Hattersley Station Passenger Facilities

This scheme is fully funded by GMCA and TfGM with £0.750m included in the capital programme. Grant claims need to be submitted on a quarterly basis and the scheme must be completed by March 2021 to enable the full amount of the grant to be claimed, this means this project must be monitored closely. The scheme is currently expected to be completed in financial year 20/21 and within budget.

Ashton Old Baths Phase 3

An approved budget of £3.847m is included within the capital programme which includes £0.840m for the data centre and £0.250m of DCMS funding. The budget for the data centre has previously been reported within the Digital Tameside directorate but as this is managed as one project, they have now been combined. The scheme works commenced in March 2020 but were put on hold due to the COVID19 pandemic. Work has now resumed but delays to completion of the scheme may result in budget pressures if additional costs are identified.

Ashton Town Hall

The Capital programme included an earmarked resource of £10.000m for Ashton Town Hall. On the 24 July 2019, Executive Cabinet approved the release of £0.100m of the earmarked budget to fund further market testing, and a further £0.270m on the 18 December 2019 for emergency works to the building parapet and to establish a high level cost and programme. This has now been added to the Programme, leaving an earmarked balance of £9.630m.

Corporate Landlord – Capital Expenditure

The Capital Programme includes an earmarked value of £0.728m for Property Assets Statutory Compliance works. Works to date in previous years have been reported to the Strategic Panel retrospectively as completed.

Survey work undertaken by the Council, has identified the need for emergency repairs to Hartshead Pike. In order to address the immediate concerns the lantern has been removed from the top of the tower at a cost of £0.023m (funded from existing revenue budgets). Approval has been given to undertake additional work to arrest the pikes deterioration and to reinstate the lantern structure. The cost of the works, estimated to be £0.061m, is to funded from the Property Assets Statutory Compliance Budget.

Proposed Godley Green Garden Village

Godley Green is proposed to be developed as a Garden Village, there is currently £0.369m already in the Capital Programme to assist with the early preparations. The Council has applied for a £10m grant from Homes England which has now been approved and agreed. Following the award of the funding, £0.720m is available for drawdown to fund the design of infrastructure to open up the site for residential development. The first claim for £298,900 has been made and received.

A detailed capital business case outlining the spending of the £10m grant now needs to be developed. A full business case will outline the planned infrastructure expenditure that will enable the development of the whole site. It is expected that the Council will generate a capital receipt from the eventual sale of its own land interests in the development. The value of the receipt will be subject to the market conditions and the overall success of the scheme, but is expected to be a significant sum that will contribute to funding the Council's wider capital investment programme.

Section 106 Agreements and Developer Contributions

The S106 agreements must be spent within a specified deadline, the agreement will also detail the purpose of the contribution, and a record of this is maintained within financial management. A breakdown of the funds currently held is shown in detail in **Appendix 2**.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires

£18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications:

(Authorised by the Borough Solicitor)

This is a high level report to provide a progress update and to provide an opportunity for the Panel to ask questions and seek any clarity if required in relation to the projects included in this report.

The Panel is not a decision maker in relation to these projects, which are all subject to their own due diligence, governance and decision making. This includes addressing such matters as whether there are contractual obligations as set out in para 2.16.

The Panel is being asked to recommend whether additional funding should be allocated to certain projects. In considering this Members will no doubt be mindful of the Council's overall budgetary position and seek reassurance that any additional spend it necessary and represents good value for the Council and the Residents of Tameside.

The role of the Panel is to ensure that any projects agreed under the Council's capital programme are delivered on time and on budget and if they are impacted adversely in any way to understand why and to be assured that sufficient focus is being made to get back on track whilst meeting the Council's statutory requirements to deliver a balanced budget and ensure delivering vfm. Members need to be satisfied that the reports and information provided to them enables them to make that judgment and if not to ask for further information and assurance.

Risk Management: This is covered in the content of the report

Access to Information: By contacting the report author.

Background Information: The background papers relating to this report can be inspected by

contacting Paul Smith

e-mail: paul.simth@tameside.gov.uk

1. INTRODUCTION

- 1.1 This report provides an update on the major capital projects, within the Capital Programme managed by the Growth Directorate. It also provides an update on the prioritisation of business cases yet to be approved and formally included in the Capital Programme.
- 1.2 The Capital Programme delivers a number of the Council's objectives ranging from statutory responsibilities to regeneration ambitions. Education and leisure projects are covered in separate reports but also form part of the Council's Capital Programme.

2. APPROVED CAPITAL PROJECTS

Disabled Facilities Grant and Other Related Adaptation Funding

- 2.1 The total grant funding available for adaptations for 2020-2021 is £4.105m. The budget being requested for approval in 20/21 is £2.322m for Adaptations based upon the previous years' expenditure. This includes a request for £0.020m for Personal Wheelchair Budget and £0.100m for a pilot to assist in the provision of 2 homes for disabled people with complex needs. The balance of unspent Disabled Facilities grant allocation for 2020/21 will be carried forward to underpin possible future reductions in funds or for new initiatives.
- 2.2 There is no provision within the Disabled Facilities Grant to provide wheelchairs to meet the specific needs of people with severe mobility issues. Wheelchair users often require specific and tailor made chairs that current budgets in children's services and adult services are struggling to meet. Often families are not in a position to fund the top-up costs required. By allowing wheelchairs to be specific to the needs of the individual it will assist with independence and assist with reducing other care related costs. An initial £20,000 is request by the Wheelchair Service to trial a top-up scheme. Additional funding could be made available through the year should it be required.
- 2.3 There are a number of people with severe and complex disabilities living at home with their families where the family takes on the majority of the care provision. This effectively saves the council considerable sums in care costs. For some families the stress of providing this care is becoming an issue that could see the care being moved to the Council. Adult Services and Children's Services would like to investigate the possibility of providing purpose built homes to house these families. In two particular cases the properties in which the families live have been subject to considerable adaptations and cannot be adapted further but still don't meet all the assessed needs or allow a reasonable family life for other siblings. The ideal solution is to provide purpose built properties that will meet the needs of these people and be constructed such that they will meet the needs of future occupants with some alterations. The properties would be owned by a Social Housing Provider and they would co-fund the development and build. The footprint of these properties would be larger than a traditional house due to being potentially single storey or two storeys with an extensive ground floor, including useable outside space. Discussions with housing providers in the borough are at an early stage. A sum of £100,000 transferred to Adult Services would be used as a contribution towards the build costs of these two new homes.
- 2.4 Disabled Facilities Grants the financial information reported below for adaptions is valid as at end of April. The Covid19 pandemic had little effect on delivery and completion of adaptations at the end of 2019-20. During the first 2 months of 2020-21 however Covid19 did have a serious effect on delivery of adaptations: residents did not want any council staff or contractors to attend their home plus contractors were unable to deliver due to supply chain issues resulting in staff being furloughed. The situation however has changed following the relaxation of restrictions resulting in residents more willing to allow access; work has now resumed although at a reduced level. There are still some supply issues around specialist toilets, curved stair lifts and through floor lifts. The number of referrals

from both Adult and Children's Services has fallen dramatically since early April due to staff being relocated to support other areas and no being able to carry out assessments in person. There is currently enough work in the service for the next couple of months but if this situation does not change soon it will have a serious effect on delivery of adaptations and on income for the service. The program to replace old stair lifts and hoists currently on the service and maintenance program will continue during 2021 but this too is currently on hold due to factors around Covid19 although emergency replacements are still being actioned where possible. Until lifting and hoisting contractors resume a reasonable level of production only urgent and emergency installs are being carried out. This program of replacements is still expected to reduce revenue costs within Adult Services who fund the maintenance service and reduce care costs when old units do fail and cannot be repaired.

Referrals received	41	Urgent and Substantial	From Adults and
in year	71	Orgent and Odbstantial	Children's Services
Approved schemes	78	Urgent and Substantial	Including 55 carried over from 2019-20. 13 approvals on hold due to Covid19
Completions to date	21	Urgent and Substantial	
Scheme currently being worked on – not yet approved	71	Urgent and Substantial	Including 24 on hold due to Covid19
Budget committed	£686,371	Value of schemes approved and ordered	Major and Minor Adaptations
Expenditure to date	£165,265	As per Agresso – includes minor works and fees end of April	as of 28 April
Referrals awaiting allocation	10	Current waiting list for Substantial	Oldest referral is dated 13 April 2020
Referrals cancelled	4		3 Clients passed away. 1 cancelled due to re- assessment
Minor Adaptations Ordered	115	All tenures	Including 70 carried over from 2019-20
Minor Adaptations Completed	13	All tenures	

Funds Transferred to Adults Services in 2019-20

2.5 **Moving with Dignity Scheme**

The Moving with Dignity scheme was approved on the 24 July 2019 at Executive Cabinet. The investment of £0.375m to fund this dedicated scheme was transferred to Adult Services during last year. This scheme is now operational.

Disability Assessment Centre (DAC)

2.6 £0.250m was allocated for this project last year and has been transferred to Adult Services. A basic layout provision has been prepared for each assessment area identified by OT services and a number of discussions have taken place with Adult Services but no premises have yet been identified. It is considered £0.250m may not be enough to make this operational and further funding may be required from the available grant allocation during this financial year.

Non-adaptations

2.7 The total budget for non-adaptation works is £0.999m including repayments from previous capital schemes.

- 2.8 The new non-adaptation schemes to assist elderly and vulnerable home owners carry out urgent/ health and safety repairs to their homes has 4 schemes with under preparation and a further 4 at the enquiry stage. Discussions with STAR procurement are underway to encourage small builders to bid for these non-adaptation works. This will take place during the summer. An allocation of £200,000 is earmarked for these schemes for 2020/21.
- 2.9 The table below provides a high level summary of the key project risks.

Risk	Mitigation	Status
Financial – prioritisation of DFG funding	Prioritise this element of budget	GREEN
Partnership working -	Ensure close working arrangements are in place with Adult and Children's services to achieve agreed output targets	number of referrals

Hattersley Station Passenger Facilities

- 2.10 This scheme is fully funded by GMCA and TfGM through Growth Deal 2 grant, which has a value of £750,000. In order to draw down the total value of this grant all works must be completed by the 31 March 2021
- 2.11 A Funding Agreement has been completed for completion of GRIP Stages 1 5 and the development of GRIP Stages 4 Single Option Development and GRIP Stage 5 Detailed Design are in progress. These stages will produce the outputs of a detailed design of a preferred option and associated costs estimates, together with a project programme. The construction phase of the project (GRIP Stage 6 to 8) will take place as soon as possible following the completion of GRIP Stages 4 and 5. The required approvals to enter into a new funding agreement to compete the project and its respective GRIP stages are currently under consideration and a report will be submitted in due course.
- 2.12 The table below provides a summary of the high level project risks:

Risk	Mitigation	Status
Financial – spend to be achieved by March 2021	 Value for Money will be confirmed by Arriva Rail North Ltd. Close monitoring of project to ensure works are delivered by the 31 March 2021 in order to secure grant funding. Rigorous change control process implemented. 	GREEN
Tender returns for the preferred option and other project costs exceed the budget.	Undertake value engineering exercise where possible, or seek further budget support through HLB if appropriate.	AMBER
Stakeholder Engagement / Reputation	Stakeholder engagement ongoing.	GREEN
Economic Benefits	Economic benefits to be evaluated at end of project life.	GREEN

Ashton Old Baths Phase 3

2.13 The full business case for the Ashton Old Baths Phase 3 project, involving the redevelopment of the Annexe as offices and a new Data Centre, was approved by Executive Cabinet on 12 December 2018. Executive Cabinet also approved a waiver of

Procurement Standing Orders for the award of the contract for the supply and installation of a new Electricity Sub-Station to Electricity North West (ENWL) and for the award of the main contract through a two-stage design and construct procurement process.

- 2.14 The approved budget for this project is £3.847m which includes £0.840m for the Data Centre and DCMS Contribution of £0.250m. The budget for the Data Centre (previously included under Digital Tameside) has been moved and consolidated with the budget for Ashton Old Baths (AOB) Phase 3 because the Data Centre is now part of the AOB project. The AOB phase 3 and Data Centre works have been procured and are being managed as one project, and as such for ease of budget monitoring, the budgets have been combined.
- 2.15 The Principal Contractor, the Casey Group Limited, took possession of site on Monday 24 February 2020. The original programme identified a completion date of 18 December 2020 however this has now been impacted due to the nationwide lockdown in response to the COVID-19 pandemic.
- 2.16 The Casey Group closed the site on 27 March 2020 and returned on 12 May 2020. In addition to the delay, the Contractor has also made an application for COVID-19 Hardship consideration which is under review. However, the estimated costs applied for is £7,147.31/ week equating to £42,883.86. The Council will only make a hardship payments to contractors where there is a contractual obligation to do so.
- 2.17 The table below provides a summary of the high level project risks:

Risk	Mitigation	Status
Failure to develop an appropriate business case	 Experienced specialist cost consultants engaged to provide cost information to inform a robust business plan High level of interest/commitment from future occupiers 	GREEN
In appropriate redevelopment of a Grade II listed building	 Early and ongoing engagement with Historic England and TMBC Planning team Listed Building application approved 	GREEN
Delays with Electricity North West to the delivery of substation	 EWN to deliver a new substation within 12 weeks of placing order; order has been placed, starting in April. Planning application for substation approved 	GREEN
Insufficient funding available to complete all aspects of the project	The project is subject to close monitoring to ensure overall costs are contained within approved budget Fit out costs included within the budget Appropriate contingency established as part of RIBA Stage 3/ 4 costs.	GREEN
Impact of delay to programme on the switch over of the digital service from Rochdale to Ashton Old Baths.	There is a potential risk to continuity of digital service if the delay is not accounted for in the programmed switch over dates. This is under review.	AMBER

Ashton Town Hall

- 2.18 Works to Ashton Town Hall forms the next phase of the Vision Tameside flagship development. The condition of Ashton Town Hall continues to give cause for concern and if significant work is not undertaken to the "envelope" in the short term then this significant heritage asset may be put at risk, and the cost of work required to restore and redevelop the building is likely to increase significantly. In order to arrest any further deterioration of the building, which will inevitably occur whilst alternative development options are explored, governance has been obtained to undertake an "envelope" refurbishment/restoration scheme procured through the LEP, as the first stage of a two stage approach to the redevelopment of the building. In order to establish a high level cost and programme a budget of £0.050m has been established in the Capital Programme. In advance of the proposed envelope scheme emergency repairs works are required to the building parapet and roof. The cost of the emergency repair is estimated to be £0.120m with works planned to take place as a matter of urgency.
- 2.19 The initial plans drawn up in 2017 developed a model for Ashton Town Hall, which delivered the objectives of the Council but with a significant ongoing revenue cost. In the context of the ongoing financial pressures facing the Council, further market testing is required to consider alternative models which could deliver revenue benefits or reduce the revenue costs to the Council. The cost of market testing, estimate to be £0.100m, is to be funded from the approved Capital Programme. Work on the feasibility study is underway and will be informed by the wider Ashton Town centre Regeneration Strategy. A further £0.270m was approved by Executive Cabinet in December 2019 to fund emergency works.
- 2.20 The next phase includes developing a business case and options appraisal for the long term use of the Town Hall within the context of the retail core masterplan. An experienced surveyor has been appointed by the Council to lead the development of the business case and options appraisal for the use of the building. In parallel with developing the Town Hall business case a masterplan is being developed by the two shopping centre owners in consultation with the Council. The masterplan will then inform the Town Hall business case and both are to be completed July 2020. The emergency work and plans for the envelope scheme are being taken forward by the LEP.

Hartshead Pike

2.21 The monument tower on Hartshead Pike was built in 1863 and is Grade 2 Listed. The site is owned and maintained by the Council. Survey work, undertaken by the Council, identified the need for emergency repairs to the 1.35m tall mullioned lantern (with wrought iron finial) that sits at the top of the tower some 20m above ground level. The lantern was at risk of falling to the ground posing a significant health and safety risk to passers-by and a risk to the integrity of the heritage asset. In order to address the immediate concerns the lantern has been removed from the top of the tower at a cost of £0.023m. The cost of the removal has been met from existing revenue budgets. Approval has been given to undertake additional work to arrest the pikes deterioration and to reinstate the lantern structure. The cost of the works, estimated to be £0.061m, is to funded from the Statutory Compliance Budget. Work is due to begin in August subject to Listed Building Consent.

Proposed Godley Green Garden Village

2.22 The proposed Garden Village at Godley Green is the key strategic site for residential development in Tameside. Working with the Godley Green Landowners, a locally led public sector intervention of this scale has the potential to deliver up to 2,350 new homes. The transformational change that is proposed by this development will help to satisfy the needs of current and future households across the spectrum of housing types and tenures, from affordable to executive homes as well as providing the step change required that will contribute to the re-balancing of the Tameside housing market. The £10m Housing Infrastructure Funding (HIF) award for the Godley Green Garden Village was approved on 25 March 2019. Executive Cabinet agreed to enter into the Grant Funding Agreement on 23 October 2019 and was officially signed and sealed in December 2019

- 2.23 The Council has now entered into the Quality Assurance arrangements with Homes England. Homes England has assigned a dedicated Relationship Management Officer to the project. This involves bi-monthly project management meeting to review the £10m Grant Funding Agreement and its associated contract conditions and Milestones.
- 2.24 These new arrangements with Homes England have provided the forum for the Council and Homes England to discuss the project milestones and timescales in absolute detail to attempt to agree a position where the project can advance. The meetings have led to a number of the milestones being re-defined and adjusted or in some cases deleted. There is now far more clarity and certainty on project delivery on both sides.
- 2.25 Following the award of the funding, £0.720m is available for drawdown to fund the design of infrastructure to open up the site for residential development. The first claim for £300,000 has been made and received. A detailed capital programme plan outlining the spending of the £10m grant will need to be developed before being adding the remaining £10m to the Council's capital programme. A full business case will be required once the proposals are developed that outlines the planned infrastructure expenditure that will enable the development of the whole site. It is expected that the Council will generate a capital receipt from the eventual sale of its own land interests in the development. The value of the receipt will be subject to the market conditions and the overall success of the scheme, but is expected to be a significant sum that will contribute to funding the Council's wider capital investment programme for the benefit of the borough and its residents.

Corporate Landlord – Capital Expenditure

- 2.26 The Council has a duty to ensure that its buildings provide a safe and effective physical environment for staff and services to operate from. The monitoring and regulation of this is undertaken by a series of statutory checks across a range of requirements e.g. fire safety, asbestos management and electrical safety. These checks are carried out at fixed intervals and reports produced to state condition and also inform in regard to remedial works that need to be undertaken to ensure compliancy. These notified repairs and upgrades to building fabric and condition are the subject of this report.
- 2.27 In addition to compliance issues informed by the regular statutory checks there are in addition repairs and replacements identified during the day to day management of our buildings. These may be repairs and replacements brought about by one off events such as vandalism and extreme weather or they may be due to breakage or failure during normal operations. If the issue is deemed to be causing a serious risk it will require immediate rectification. Where the costs of replacement and repair are deemed to be of benefit in regards to the Councils capital assets then costs need to be presented to members for approval.
- 2.28 The ownership and use of property carries with it a number of risks including health and safety, economic, financial, service delivery, statutory compliance and maintenance risks. It is therefore proposed to develop a risk register as part of the strategic review of the Councils assets to identify and manage risks within budget.

Section 106 Agreements and Developer Contributions

- 2.29 This section of the report summarises the financial position as at 31 May 2020 with regard to receipts for Section 106 (s106) Agreements and Developer Contributions and makes comments for each service area. This is followed by clarification on new agreements made until this date and any requests made to draw down funding.
- 2.30 The current position for s106 Agreements is £775,000 in credit, less approved allocations of £197,000, leaving a balance available to drawdown of £578,000, as at 31 May 2020 as detailed in **Appendix 2.**

- 2.31 The position for Developer Contributions as at 31 May 2020 was £70,000 in credit, less approved allocations of £42,000 leaving a balance of £28,000 as detailed in **Appendix 3**.
- 2.32 Details of new Section 106 Agreements can be seen in **Appendix 4**.

Requests to Draw Down Funding

None.

3. **RECOMMENDATIONS**

3.1 As set out at the front of the report.

Appendix 1 - Service Area Detail Growth

	2019/20 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	Re-profiled Budgets 2020/21 £000	Re-profiled Budgets 2021/22 £000
Growth						
Investment & Development	3,626	2,693	933	(934)	10,311	6,720
Corporate Landlord	810	933	(123)	123	274	0
Estates	50	0	50	(50)	114	0
Total	4,486	3,626	(861)	(861)	10,699	6,720

Regular detailed reports on progress with the Growth Capital Programme are considered by the Strategic Planning and Capital Monitoring Panel. A detailed breakdown, including prior year spend, future budgets and re-profiling is set out in the next slides.

The variance reported within Corporate Landlord relates to essential Statutory Compliance works carried out. The capital programme includes an earmarked resource for these works and a request to drawdown from this will be requested separately in the Growth Capital paper.

Service Area Detail - Investment & Development

Investment and Developme	Re-profiled	d Budgets						
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	2020/21 £000	2021/22 £000
Ashton Town Hall	200	209	0	72	(128)	128	337	0
Godley Hill Development	110	0	0	0	(110)	110	110	0
St Petersfield	8	0	0	8	2	0	0	0
Longlands Mill	21	0	0	0	(21)	21	21	0
Disabled Facilities Grant*	2,000	2,511	0	2,179	179	(179)	2,332	0
Godley Garden Village	595	2,944	6,720	307	(288)	288	3,232	6,720
Housing Assistance	25	175	0	22	(3)	3	178	0
Hattersley Station	51	625	0	2	(49)	49	674	0
Ashton Old Baths	616	2,913	0	102	(514)	514	3427	0
Total	3,626	9,377	6,720	2,693	(933)	933	10,311	6,720

Re-profiling requested:

There have been delays across a number of schemes. Ashton Town Hall urgent repair works are not expected to be completed until early in the next financial year. Further delays have occurred for Ashton Old Baths with initial works planned for March 2020 which have now be delayed.

Disabled Facilities Grant* - The budget for 2020/21 is still yet to be approved for addition to the capital programme. The DFG allocation for 20/21 is £2.511m which is to be received in May 2020. Period 3 2020/21 capital monitoring report will set the budget required which is estimated to be £2.332m

Service Area Detail - Estates

Estates Capital Programme						Re-profiled	Budgets
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	2020/21 £000	2021/22 £000
Mottram Showground (OPF)	50	64	0	(50)	50	114	0
Total	50	64	0	(50)	50	114	0

Service Area Detail - Corporate Landlord

Corporate Landlord Capital P	Re-profiled	Budgets					
Capital Scheme	2019/20 Budgets £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	2020/21 £000	2021/22 £000
Building Fabric Works	78	0	78	0	0	0	0
Retrofit (Basic Measures)	50	259	35	(15)	15	274	0
Statutory Compliance	682	0	821	139	(139)	0	0
Total	810	259	933	123	(123)	274	0

Re-profiling requested:

Statutory Compliance (£0.139m) – This spend is approved retrospectively to be added to capital programmed.

APPENDIX 2

SECTION 106 AGREEMENTS – FINANCIAL UPDATE

Section 106		Community Services	Engineering Services	Services for Children & Young People	Other	Total
		£000	£000	£000	£000	£000
D.	Brought Forward from previous years	(432)	(178)	(72)	(14)	(696)
marke	Received 2020/21	0	(79)	0	0	(79)
S106 - Not yet earmarked	Approved at previous SCP and included on Capital Programme	185	0	12	0	197
S106	Total not yet earmarked	(247)	(257)	(60)	(14)	(578)
	Not yet reached point/Payment not eived	(878)	(622)	(360)	(12)	(1872)

APPENDIX 3

DEVELOPER CONTRIBUTIONS (SECURED PRIOR TO COMMUNITY INFRASTRUCTURE LEVY REGULATIONS)

Developer Contributio ns	Green Space Contribut ion	Community Education Contribution	Integrated Transport Contributio n	4% Administration Charge	Totals
	£000	£000	£000	£000	£000
Brought Forward from previous years	(49)	(3)	(18)	0	(70)
Received 2020/21	0	0	0	0	0
Approved at previous SCP for release at year end	42	0	0	0	42
Total	(7)	(3)	(18)	0	(28)

NEW SECTION 106 AGREEMENTS

i. Planning application 18/00818/FUL – Former Globe Works, Brook Street, Hyde (Approved, 12 February 2020)

The application proposed the demolition of existing buildings formally occupied by Globe Works and the construction of 37 dwelling houses and 6 apartments (43 residential units) with associated car parking and landscape works.

The application was considered and approved by the Speakers Panel (Planning) at their meeting on 4 September 2019 subject to the imposition of conditions set out in the report and on the basis of the completion of a Section 106 agreement to secure the following:

- Green Space £17,154.21 (allocated towards Local Green Space improvements);
- Education £48,937.40 (allocated towards the development of additional school places at Alder High School); and,
- Highways £31,258.21 (allocated towards Mottram Road Junction improvements).

The Section 106 agreement was signed on 7 February 2020 and the planning permission was issued on 12 February 2020.

ii. Planning application 19/00558/REM – Former Hartshead High School, Greenhurst Road, Ashton.

(Approved, 21 February 2020)

The application was for the 'reserved matters' of outline planning application 17/00719/OUT (as varied by 18/01117/FUL) seeking approval of details of appearance, landscaping, layout & scale for a residential development of 195 dwellings including associated infrastructure, open space & any other associated development.

The application was considered and approved by the Speakers Panel (Planning) at their meeting on 12 February 2020 subject to the imposition of conditions set out in the report and on the basis of the completion of a Section 106 agreement to secure the following:

- Public Open Space Contribution £174,997.28 to be used towards improvements to infrastructure at Smallshaw Fields, Knott Hill Reservoir and Hartshead Pike;#
- Affordable Housing No less that 15% of dwellings to be provided as Affordable Housing Units via the following mix:
 - 6no 2-bed mews houses as shared ownership;
 - 18no 3-bed semidetached dwellings and mews houses as shared ownership;
 - 6no. 1-bed units as affordable rented housing units.

The Section 106 agreement was signed on 13 March 2020 and the planning permission was issued on the same date.

iii. Planning application 19/00496/FUL - Slateacre Road, Hyde

(Approved, 17 February 2020)

The application sought to vary conditions attached to an earlier grant of planning permission (under 17/00774/FUL) which proposed the demolition of 10 & 12 Slateacre Road and construction of 10 semi-detached houses with associated access and infrastructure (amended). This previous

application was approved on 4 June 2018 and was subject to Section 106 agreement (signed 25 May 2018) requiring a Green Space Contribution of £12,867.16 to upgrade the path across Hacking Knife Meadow, Werneth Low.

The application was considered and approved by the Speakers Panel (Planning) at their meeting on 2 October 2019 subject to a deed of variation to the Section 106 agreement associated with 17/00774/FUL) so that the obligations on the part of the Owner shall apply to the new planning permission and varied so that the obligations are not enforceable against the purchasers of individual dwellings, mortgagees, statutory undertakers or utility providers This was signed on 14 February 2020 and the decision notice was issued on 17 February 2020.

iv. Planning application 19/00601/FUL – Land South of Micklehurst Road, Mossley. (Approved, 18 February 2020).

The application sought to vary conditions attached to an earlier grant of planning permission (under 11/00915/FUL which proposed a residential scheme of 36no. houses which was approved on 6 October 2015 and was subject to a Section 106 agreement (signed on 4 September 2015) and required a Green Space Contribution (£21,789.74, an Education Contribution (£34,783.27), and a Highways Contribution (£27,017.28). These contributions were sought in accordance with previously adopted Developer Contributions Supplementary Planning Document.

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The application was varied so that the 2015 obligations apply to the development of the property pursuant to the 2019 Planning Permission (19/00601/FUL). This was signed on 14 February 2020 and the decision notice was issued on 18 February 2020.

Agenda Item 8

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

Date: 6 July 2020

Executive Member / Reporting

Officer:

Executive Member (Neighborhoods, Community Safety and

Environment)

Jeanelle de Gruchy, Director of Population Health

Subject: LEISURE ASSETS CAPITAL INVESTMENT PROGRAMME

UPDATE

Report Summary: This report provides a summary of progress to date in relation to

the delivery of the Council's capital investment programme to improve sports and leisure facilities approved by Executive

Cabinet on 24 March 2016.

Recommendations: The contents of the report to be noted.

Corporate Plan: The Community Strategy 2012/22 (and the Corporate Plan Our

People Our Place Our Plan) outlines the priorities for improving the Borough. The Leisure Assets Capital Investment Programme directly links to the Tameside Sustainable Community Strategy objective of 'Healthy Tameside'. The scheme supports each of the Corporate Plan themes including Starting Well, Living Well and Ageing Well supporting people to live longer and healthier lives

through increased opportunities to be physically active.

Policy Implications: The Leisure Assets Capital Investment Programme supports the

Tameside Corporate Plan and specifically the 'Increase Levels of

Physical Activity' priority.

Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)

Financial Comments

Active Hyde Pool Extension: As set out in section 3.1 of this report, there remains a risk that social distancing requirements may result in a delay to completion of this scheme, resulting in a claim for additional costs from the contractor. However, it should be noted that the costs associated with any Covid related delay will not be met by the Council where there isn't a contractual obligation to do so

Tameside Wellness Centre: As set out in section 3.3 of this report, modifications to the scheme were required towards the end of the project which may result in additional costs in excess of the approved budget and a pressure on the Capital Programme. This will be the subject of a further report once the final account has been agreed.

Denton Baths Site Clearance: Section 3.4 of this report, gives an update on the progress of the site clearance. Plans and costings for demolition and site clearance are currently being obtained. A further report is expected in August 2020 to request approval and budget for the demolition and clearance of the site.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets, or decisions made to

reprioritise the capital programme. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications: (Authorised by the Borough Solicitor) This is a high level overview report to provide Members with a general update on a number of projects.

Each of those projects will be subject to their own due diligence, governance and decision making.

In considering this report Members need to be mindful of the impact that the covid pandemic may have on leisure and the Council's priorities generally.

The role of the Panel is to ensure that any projects agreed under the Council's capital programme are delivered on time and on budget and if they are impacted adversely in any way to understand why and to be assured that sufficient focus is being made to get back on track whilst meeting the Council's statutory requirements to deliver a balanced budget and ensure delivering vfm. Members need to be satisfied that the reports and information provided to them enables them to make that judgment and if not to ask for further information and assurance.

Risk Management:

Risk management is considered in section 4 of this report

Background Information:

The background papers relating to this report can be inspected by contacting Paul Smith

Telephone: 0161 342 3018

e-mail: paul.smith@tameside.gov.uk

1. INTRODUCTION

- 1.1 This report provides a summary of progress to date in relation to the delivery of the Council's capital investment programme to improve sports and leisure facilities approved by Executive Cabinet on 24 March 2016. The investment programme is now providing high quality sports and leisure facilities creating a platform to increase physical activity and supporting the development of a sustainable funding model for Active Tameside.
- 1.2 Additional benefits from the programme include a reduction in dependence on other Council and health related services, increased participation in community life and improved quality of life for all residents including the most vulnerable.
- 1.3 Approval for any capital re-phasing highlighted in this report will be dealt with in the Capital Monitoring Report presented to the Executive Cabinet.

2. PROGRAMMME UPDATE - COMPLETED SCHEMES

2.1 The Leisure Assets Capital Investment Programme comprises a number of individual projects.

The following schemes have been completed:

- a. Active Copley heating system replacement (£0.369m).
- b. Active Copley pitch replacement scheme (£0.177m).
- c. Active Medlock roof replacement scheme (£0.120m).
- d. Active Dukinfield development (ITRAIN) (£1.3m Council investment & £1m repayable loan by Active Tameside).
- e. Active Longdendale Development (Total Adrenaline) (£0.600m repayable loan by Active Tameside).
- f. Active Medlock Synthetic Turf Pitch Replacement (£0.120m).
- g. East Cheshire Harriers Floodlight Replacement Scheme (£0.100m)
- h. Tameside Wellness Centre (£16.374m)

3. PROGRAMMME UPDATE – LIVE SCHEMES

- 3.1 Active Hyde Pool Extension (£4.034m)- The Hyde Pool extension scheme was procured by the Local Education Partnership (the LEP) on behalf of the Council. The capital budget for the scheme was approved by Executive Cabinet on the 25 September and now stands at £4.034m, which is in keeping with the projected scheme cost. The LEP has progressed the scheme to a point where the contracts, including the Head Contract with the Council and the Deed of Appointment for the Independent Certifier, have been signed. The scheme commenced on site in February with completion due in March 2021. Progress on site is currently in keeping with the agreed programme which to this point has been largely unaffected by Covid 19 restrictions. Work to date has been predominantly outdoors including excavation, drainage and foundations. As an all risks project they are continuing to manage within the contract.
- 3.2 **Tameside Wellness Centre (£16.374m) -** The Tameside Wellness Centre scheme was approved by Council on 2 May 2017. Construction began in November 2018 with the building officially opened on 2 March 2020 approximately 4 weeks ahead of programme. The scheme value is £16.224m (£13.674m Council investment, £1.5m Sport England grant and a £1.050m grant to Active Tameside).
- 3.3 The building subsequently closed on 23 March 2020 in response to Government guidance on the Covid 19 pandemic. The building remains closed until the existing restrictions are

lifted or modified. The building is currently in its 12 month defects liability period. The closure period is being utilised to deal with a small list of outstanding defects.

The final account for the scheme is currently under review with the Council's independent client advisor, Cushman and Wakefield.

3.4 Denton Baths Site Clearance - On 27 March 2019, Executive Cabinet authorised the Director of Growth to permanently close and clear the Active Denton (Denton Pool) site when the new Tameside Wellness Centre opens on 2 March 2020. The clearance of the site is time critical due to the need to minimise the time between closure and clearance and also minimise the visual impact on the town centre. Based on the March 2019 Executive Cabinet approval the LEP has been commissioned to develop plans for the site clearance including the procurement of surveys, asbestos removal and demolition. A planning application has been submitted and detailed surveys are now under way. The completion of the pre demolition asbestos survey is a key element in determining the overall cost of the site clearance. The survey confirms that there is significant amount of asbestos within the building, which needs to be safely removed in advance of the demolition. Based on the asbestos survey and other survey information conducted thus far the LEP has produced a high level cost plan and procured a price from the open market. This will need governance including full planning permission to demolish to progress subject to the cost implications and impact on the Capital Programme.

4. RISK MANAGEMENT

- 4.1 The major risks associated with all capital schemes include funding, increasing costs and time delays occurring during the development and delivery phases. The Council continues to manage and monitor schemes using robust project management methodology and governance to mitigate these risks.
- 4.2 The impact of Covid 19 on the delivery of schemes continues to be monitored. To date there has been no direct financial impact on the capital projects.

5. CONCLUSIONS

5.1 All schemes are now complete apart from the extension at Hyde Pool, which is currently on time and on budget, and the site clearance of Denton Baths.

6. RECOMMENDATIONS

6.1 As set out at the front of the report.

Appendix - Service Area Detail Population Health

Active Tameside Capital Programme						ofiled gets
	2019/20 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000
Population Health						
Active Tameside	12,010	12,128	(118)	(99)	3,861	0
Total	12,010	12,128	(118)	(99)	3,861	0

Regular detailed reports on progress with Active Tameside capital programme are considered by the Strategic Planning and Capital Monitoring Panel and are elsewhere on this agenda. A detailed breakdown, including prior year spend, future budgets and re-profiling is set out in the next slide. The Active Tameside capital programme outturn was £12.128m in 19/20.

The Tameside Wellness Centre achieved practical completion in February 2020 with the centre opening to the general public on the 2nd March 2020.

The final account for the scheme is currently being assessed and will be used to calculate the retention payment due to be made and the end of the defects liability period in March 2021. £1.465m grant funding from Sport England has been paid to the Council with a balance of £0.045m due to paid at the end of the defects period in March 2021.

The Hyde Pool extension scheme began on site in February 2020 and is due to complete in March 2021. The scheme cost and programme could well be affected due to restrictions in place in relation to Covid 19. However as of mid-April 2020 the scheme was on time and within budget.

Service Area Detail - Population Health

ACTIVE Tamesine Canital Programme							Re-profil Budgets	ed
Capital Scheme	Spend in prior years	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re-profiling to be approved £000	2020/21 £000	2021/22 £000
New Denton Facility	4,544	11,500	330	11,622	122	(100)	230	0
Extension to Hyde Leisure Pool	174	250	3,610	252	2	(2)	3,608	0
Medlock Pitch	0	110	10	107	(3)	3	13	0
Floodlight Replacement Scheme	0	90	10	87	(3)	0	10	0
Wave Machine at Hyde Leisure	0	60	0	60	0	0	0	0
Total	4,718	12,010	3,960	12,128	118	(99)	3,861	0

Reprofiling Requested:

New Denton Facility - £0.100m

A reversal slippage will need to be made as actual spend in year has increased due to the early delivery of the scheme. There will be a budget of £0.230m in 2020/21 for the retention payment which will be made in March 20/21.

Agenda Item 9

Report to: STRATEGIC PLANNING AND CAPITAL MONITORING

Date: 6 July 2020

Executive Member / Councillor Leanne Feeley – Executive Member (Lifelong **Reporting Officer:** Learning, Equalities, Culture and Heritage)

Councillor Oliver Ryan - Executive Member (Finance and

Economic Growth

Tim Bowman - Assistant Director Education

Subject: EDUCATION CAPITAL PROGRAMME

Report Summary: This report advises members of the Panel on the latest position with the Council's Education Capital Programme and seeks the

various approvals as set out in the report.

1. That it is RECOMMENDED TO EXECUTIVE CABINET to APPROVE the :

(a) Budget slippage and proposed changes to the Education Capital Programme budgets for Basic Need Funding Schemes, Special Provision Fund and Healthy Pupils' Capital Fund as outlined in Appendix 1 and School Condition Allocation Funding Schemes Appendix 2, to deliver the work outlined in sections 2 and 3 of this report.

(b) Approval for £336,339 of Devolved Formula Capital grant to be added to the Capital Programme for 2020/21.

(c) Approval of £1,168,720 of School Condition grant to be added to the Capital Programme for 2020/21.

2. That the 2019/20 Capital Expenditure Outturn position in **Appendix 3** is noted.

The proposals contained in this report will support the delivery of the Corporate Plan.

In line with approved policy.

cations: Capital Investment in Education re

Capital Investment in Education requires careful prioritisation of limited resources, particularly in respect of School Condition works. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme. Whilst the Education Capital Programme is fully grant funded, any cost increases will reduce the level of already scarce resources available for other priority schemes.

Basic Need Grant

The council has £12,010,447 of Basic Need available to spend in 2020/21. This is a balance of unspent grant from previous years - the council did not receive any allocation in 2020/21. Notification has been received of an additional allocation of £12,231,816 for 2021/22.

Appendix 1 of this report identifies that grant has been earmarked for schemes in 2020/21 totalling £11,095,000 which have previously been reported to Strategic Planning and Capital Monitoring Panel and are included on the Council's capital programme. Appendix 1 identifies proposed changes of nil bringing the value of earmarked schemes to £11,095,000. The

Recommendations:

Corporate Plan:

Policy Implications:

Financial Implications:

(Authorised by the statutory Section 151 Officer & Chief Finance Officer) period 12 capital monitoring report includes slippage requests totalling £221,000. There is a balance of unallocated Basic Need funding shown in 2.3 of £915,447 and plans are being developed with schools to utilise these funds to provide additional capacity requirements from September 2020 onwards.

School Condition Grant

The council has £2,399,149 of School Condition funding available to be spent during the 2020/21 financial year, to improve and maintain the school estate. Appendix 2 identifies that grant has been earmarked for schemes totalling £735,000 which have previously been reported to Strategic Planning and Capital Monitoring Panel and are included in the Council's capital programme. Appendix 2 identifies proposed changes of £1,142,000 bringing the total value of earmarked schemes to £1,877,000. The period 12 capital monitoring report includes slippage requests totalling £365,000. There is a balance of unallocated School Condition funding shown in 2.8 of £522,149.

A detailed review of all earmarked schemes in 2020/21 continues to be undertaken and it is anticipated that resource will be identified from other earmarked schemes where costs are expected to be less than budgeted. The allocation of 2020/21 School Condition funding must be spent within the financial year to which it relates to otherwise there is a risk that the amount will need to be returned to government.

Legal Implications:

(Authorised by the Borough Solicitor)

This is an overview report intended to update Members generally to assist them in considering whether the recommended capital expenditure should be proposed to Cabinet because it is needed and represents good value to the Council.

A number of substantial projects are included in this report, which will each require their own governance and decision making in order to proceed and to ensure that any funding arrangements, procurement and other legal matters are undertaken compliantly both in terms of legislation and the Council's Standing Orders.

It would be helpful too members with oversight if clarity could be provided for the RAG rating as it is not clear whether the risks relate to delivery, timescales, budget control, value for money and/or impact of priorities.

Risk Management:

Risk management is addressed within the body of the report. The Council has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area. Failure to deliver sufficient school capacity places the Council in breach of its statutory duties.

Background Information:

The background papers relating to this report can be inspected by contacting Paul Smith, Assistant Director, Strategic Property, Growth

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e-mail: paul.smith@tameside.gov.uk

1. INTRODUCTION

- 1.1 This report provides an update on the latest position with the Council's Education Capital Programme and seeks recommendation for approval of various proposals in line with Council priorities.
- 1.2 The Council's powers to provide and maintain educational facilities are set out in the Education Act 1996. The Council also has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area.
- 1.3 The government allocates funding for school buildings under a number of categories and these are described in Section 2 of this report.
- 1.4 The Strategic Planning and Capital Monitoring Panel requested to note the content of the report and to make recommendations to Executive Cabinet in respect of the proposed allocation of funding.

2. FUNDING AND FINANCIAL POSITION

2.1 The government allocates ring-fenced capital grant funding for school buildings under the following main categories:

Basic Need Funding

- 2.2 Basic Need Funding is allocated to each local authority to create new places in schools.
- 2.3 On 5 October 2017, the Government announced that the 2019/2020 allocation of Basic Need Funding for Tameside Council would be £4,842,699.
- 2.4 On 29 May 2018, the Government announced the 2020/2021 allocation of Basic Need Funding. Tameside Council received no further allocation.
- 2.5 On 15 April 2020, the Government announced the 2021/2022 allocation of Basic Need Funding. Following discussion with the DfE over aspects of the formula and its application to Tameside an allocation of £12,231,816 was announced.
- 2.6 The table below sets out the amount of Basic Need Funding held by the Council, previously allocated which is available to spend in 2020/2021:

Basic Need Funding	Amount £
Basic Need funding available to spend in 2020/21	£12,010,447
Earmarked Schemes for 2020/21	£11,095,000
Proposed 20/21 Changes	0
Unallocated as at June 2020	£915,447

2.7 The balance of the Basic Need funding is profiled to be spent during the 2020/21 and 2021/22 financial years in order to provide the required additional school places.

School Condition Allocation (School Condition Allocation) Funding

2.8 This grant is allocated for the maintenance of school buildings. The funding is part formulaic (based on pupil numbers) and part reflecting recent condition surveys conducted by the Education and Skills Funding Agency (ESFA). The 2019/20 School Condition Allocation was £1,153,000.

- 2.9 On 15 April 2020 the Government announced School Condition Allocations for 2020/21 and Tameside was awarded £1.168.720.
- 2.10 The table below sets out the amount of School Condition Allocation available to spend in 2020/2021. Full details of existing and proposed schemes are set out in **Appendix 2**.

School Condition Allocation (School Condition Allocation) Funding	Amount £
School Condition Allocation funding available to spend in 2020/21	£2,399,149
Earmarked schemes for 2020/21	£735,000
Proposed 20/21 Changes	£1,142,000
Unallocated as at June 2020 if proposed changes agreed	£522,149

Devolved Formula Capital (DFC) Funding

2.11 Devolved Formula Capital is direct funding for individual schools to maintain their buildings and fund small scale capital projects. It is calculated on a formulaic basis, using the school census data set and schools make their own arrangements for works to be undertaken. DFC funding for Tameside schools in 2020/21 was announced on 15 April 2020 and is £336,339 for Maintained Local Authority and £174,542 for Voluntary Aided schools.

Section 106 Developer Contributions

- 2.12 Additional income intended to contribute towards the provision of additional school places is sometimes provided by developers as part of the planning conditions for new housing developments. These are known as Section 106 agreements. When housing estates are completed the payments become due and the Council is in receipt of several payments which have not as yet, been formally allocated to specific schemes.
- 2.13 Strategic Planning and Capital Monitoring Panel at its meeting in November 2019 agreed to recommend allocation of £453,168.39 and this was agreed at Executive Cabinet in December 2019. A further £491,007 was recommended for allocation by Panel and subsequently approved by Executive Cabinet at the meetings in March 2020.

Special Provision Fund

- 2.14 The Special Provision Fund allocations support local authorities to make capital investments in provision for pupils with special educational needs and disabilities. Local authorities can invest in new places and improvements to facilities for pupils with education, health and care (EHC) plans in mainstream and special schools, nurseries, colleges and other provision. The funding is not ring-fenced or time-bound, so local authorities can make the best decisions for their areas.
- 2.15 Tameside MBC was allocated £211,254 for each of the three financial years 2018-19, 2019-20 and 2020-21. In addition, the Council received further allocations of £147,386 in May 2019 and a further £ 294,773 in December 2019. In total £1,075,921 has been allocated to Tameside at the time of this report.

3. PROGRAMME UPDATE - CORONOVIRUS AND THE HEALTH EMERGENCY

- 3.1 COVID-19 and the resultant lockdown have started to have an effect on the Education Capital Programme. Although the majority of works to be carried out at schools generally take place over the summer holidays some smaller schemes planned for Easter and Whitsuntide have had to be extended or have been delayed because of supply chain problems.
- 3.2 It was anticipated that there may be problems in obtaining tenders for summer works because of the industry shutdown, however, this risk has begun to recede with the slight loosening of restrictions and the resumption of work in the construction industry in mid-May

2020.

3.3 The requirement to ensure social distancing and the safety of construction workers, school staff and pupils remains paramount. Discussions will continue with all stakeholders to review ways of working. Where this will affect costs further updates will be reported to Panel and where required the necessary governance will be followed to address any costs uplifts as these need to be agreed through Cabinet or otherwise by Executive/Key Decision.

4. PROGRAMME UPDATE - BASIC NEED FUNDED SCHEMES 2020/2021 AND BEYOND

- 4.1 The current focus of the Council's Basic Need programme is to complete the two remaining schemes at primary schools and create additional places in secondary and special schools where forecasts have indicated a need.
- 4.2 Schemes that have already been approved by Executive Cabinet and monitored by Panel are continuing. The following paragraphs update the Panel on the position with these works.

Aldwyn and Hawthorns

- 4.3 This scheme increases capacity at Aldwyn School from a 45-pupil intake to 60 and also includes a two-classroom extension at Hawthorns School. There have been significant and ongoing delays to the project for a number of reasons.
- 4.4 Three temporary modular classrooms have now been provided at Aldwyn to accommodate additional pupils from September 2017, 2018 and 2019 pending a start on the permanent extension. Continuing demand for places at Hawthorns led to additional temporary accommodation for the school being approved at a previous Panel meeting. An Executive Decision Notice dated 14 August 2019 agreed a grant of £150,000 from Basic Need to the Newbridge Academy Trust (the Trust that manages Hawthorns School), which will directly procure the additional temporary classrooms. In March 2020, panel was asked to recommend to Cabinet a further grant of £150,000 to provide further additional temporary accommodation at Hawthorns. This amount is already included in **Appendix 1.**
- 4.5 Revised costs for the overall scheme were recommended by Panel in July and approved by Cabinet it was thought at that time that a conclusion was imminent. Since then further issues have surfaced, in part. One of the particular challenges with this scheme has been that although the two schools occupy the same building, Aldwyn is a community school and Hawthorns is part of an academy chain. This continues to cause difficulties and it is for this reason that the scheme is likely to be split into two distinct projects. The proposal is to continue to procure the Aldwyn extension via the LEP but to action any alterations/ extension to Hawthorns via a grant agreement in favour of the Newbridge Academy Trust. This will have the effect that the Trust will procure the Hawthorns building alterations directly, albeit financed through Basic Need funding. Formal Council Governance will be required, as it is not within jurisdiction of this Panel to approve, to set out any proposed changes together with the final scope and cost of the project as a consequence of these changes and to ensure the Council is protected from additional risk.

RAG Status: RED

St John's CE Dukinfield

4.6 The scheme provides a two-classroom extension, increasing the school's intake from 30 to 45 throughout. This follows on from previous alterations to increase the numbers in KS1. Agreement was reached with the school, as a contingency plan, to reconfigure the use of the existing facilities to accommodate additional pupils from September 2018. A two-classroom mobile was provided over summer 2019 until the permanent extension can be completed.

4.7 Board agreed costs totalling £1,343,000 for the scheme at its September meeting. Formal Council governance will be required, as it is not within jurisdiction of this Panel to approve, to set out the final scope of the agreement to enable it to progress and sign the contract.

RAG Status: RED

Alder Community High School

- 4.8 The works increase pupil intake from 155 to 180 and are being procured through Pyramid Schools (now known as Albany), a PFI Special Purpose Vehicle (SPV). Significant internal alterations were carried out over summer 2018 to enable the first year of additional pupils to be suitably accommodated. Over summer 2019 the SPV, through Elite Systems, provided a stand-alone four-classroom modular block.
- 4.9 The final phase of the works aims to connect the new block directly to the main school via a new covered link. This phase also includes: works to improve the security at the main entrance; additional external canopies and a new dining pod to provide additional capacity for dining and works to the paths to the rear of the school. The costs and programme are being finalised with the intention that they will remain within budget estimates already approved.
- 4.10 Formal Council governance will be required to vary the PFI agreements to facilitate the new modular block and ensure its facility management over the remaining lifecycle of the contract.

RAG Status: AMBER

Hyde Community College

- 4.11 The scheme increases the school's intake from 210 to 240 and is being overseen by Amber Infrastructure, a PFI Special Purpose Vehicle. Work on the internal alterations commenced in August 2018 with the bulk completed by October 2018. Some internal works remain to be completed and it is anticipated these will be concluded over summer 2020.
- 4.12 Phase 2 of the works is to provide an additional five teaching spaces including two science laboratories. It is now proposed to procure a modular classroom science block to be located at the rear of the school site. This will allow the former construction shed to be used as an additional indoor dining space as the existing central atrium becomes overcrowded at lunchtimes with the additional pupils on roll. In turn this will avoid having to construct a large and expensive canopy to provide external dining space. Final designs have been agreed with the school and the SPV and costs are currently being obtained.
- 4.13 Unfortunately it became clear that contractor who had been developing the scheme for the PFI SPV could not guarantee delivery of the five-classroom unit for 1 September 2020. Discussions subsequently have taken place with alternative suppliers who have indicated that they can supply the buildings in time for the start of term. The initial cost estimates received indicated that the existing budget is not sufficient to cover the costs of the new five classroom science block (which includes specialist laboratories), the removal and making good of the short-term four classroom standard mobile unit and the remaining internal remodelling costs.
- 4.14 Cost finalisation with the SPV using the new supplier is a high priority and the outcome will be submitted via the established reporting and approval protocols. Governance will be required, as it is not within jurisdiction of this Panel to approve, to agree the final scope of the project and the additional costs required. Governance will be required to vary the PFI agreements to facilitate the new modular block and ensure its facility management over the remaining lifecycle of the contract.

RAG Status: RED

Audenshaw School

- 4.15 Discussions have taken place with Audenshaw School to carry out internal remodelling so the school can offer additional places from September 2020. The school previously operated a sixth form and some remodelling of this area is proposed to create additional classrooms. Additional specialist science laboratory and food technology space is also required.
- 4.16 Following stakeholder discussions a design has been agreed to improve the sixth form block with some additional works to take place in the main school science rooms. An order has been placed to progress the design and works to the sixth form block due to its current vacant status, with the main school works to be scheduled separately and access agreed with the school. Panel agreed a budget envelope of £1,000,000 for the scheme at its last meeting.
- 4.17 Formal Council governance will be required, as it is not within jurisdiction of this Panel to approve, to set out the final scope of the agreement to enable it to progress and sign the contract.

RAG Status: AMBER

Denton Community College

4.18 A new temporary six-classroom block with toilets and staff workroom was erected at the school during September 2019. In addition significant internal remodelling to create additional teaching spaces and address some suitability problems took place over summer 2019. Associated works to complete the two schemes are continuing. The Council has previously allocated £1,366,647 for these works. Obtaining cost agreement and programming of the remaining works have been slightly delayed because of supply chain problems arising from the health emergency but work is continuing on resolving these items within the budget previously agreed.

RAG Status: GREEN

All Saints High School

- 4.19 Discussions have been taking place with the school regarding the possibility of increasing the admission number. These discussions have identified around £5 million of urgent works required at the school from the poor condition of many areas through to the lack of specialist facilities not least around sport and PE. The school has consulted and now agreed to increase its Published Admission Number for each of three years commencing in September 2021. A menu of options has been prepared for further discussion with the school as to which it wishes to take forward. The maximum investment that is proposed is £2 million and Panel allocated this sum from the previously ear-marked Secondary School Improvement Fund at its last meeting
- 4.20 Discussions are continuing with the Academy Trust, the Diocese and their technical advisers WS Atkins with a view to taking forward a number of projects at the school funded from within the budget previously allocated. Formal grant agreements will need to be put in place with the parties before building work commences in order to reduce any risk to the Council.

RAG Status: GREEN

St Thomas More RC High

4.21 This school has poor accommodation including a number of "temporary" structures. Again there is a willingness by the school to support the Council by offering to take 10 additional pupils in 2021 and 10 further in 2023. The school has particular problems with dining as the dining hall is very small for the pupil numbers passing through it. Outdoor sports provision is also badly affected because of the poor field drainage meaning pitches are

unusable for much of the year. Discussions are continuing but at this stage it is proposed to allocate £134,000 of the Healthy Pupils Capital Funding to the school for improvements to sports and PE facilities at the school.

Droylsden Academy

4.22 Executive Cabinet agreed an allocation of £15,000 to the school for conversion of a classroom to accommodate an additional 15 pupils into Y7 in September 2021. A grant agreement between the Council and the Academy Trust will be drawn up to ensure the grant is spent for this purpose.

5. PROGRAMME UPDATE - SPECIAL PROVISION FUND

Cromwell School and Rayner Stephens

- 5.1 Cromwell School and Rayner Stephens High School are co-located sharing some areas of the same building. In order to both support pupils of sixth form age to attend college nearer to home and reduce out of borough placements, there is a need to create and increase sixth form provision at Cromwell School and this was reported to Panel at its meetings in July and November 2019.
- 5.2 Rayner Stephens also has some accommodation problems which will be alleviated by some internal remodelling of existing teaching spaces. The Executive Cabinet agreed an increase in pupil numbers at the school from 150 to 180 in February 2017 and an allocation of £473,000 was agreed by this Panel to support the necessary work at the school.
- 5.3 An Executive Decision taken on 14 August 2019 agreed to grant Aspire Plus Education Trust (the trust that manages Rayner Stephens School) £55,000 to enable conversion of two classrooms for Cromwell to take place. The £55,000 was allocated from the Council's Special Provision Fund (see above). As such there is no effect on the Basic Need allocation and this is reported for information only.
- 5.4 The additional two classrooms are a temporary solution. It is proposed to develop longer-term provision for the Cromwell Sixth Form. Panel at its meeting on 25 November 2019 agreed to allocate £500,000 from the Special Provision Fund with an initial allocation of £100,000 from Basic Need for development of the scheme and more detailed designs and costs.
- 5.5 Colleagues are working with both schools to ensure that the increased places; remodelling and condition issues are addressed in the most cost effective and beneficial way for both schools.
- 5.6 It is likely that further schemes to address accommodation requirements in special schools and resource bases will be required and further details will be reported to future meetings.
- 5.7 **Appendix 1** provides a financial update with details of Basic Need funding projects over £100,000, previously approved, including proposed changes to scheme funding.

6. PROGRAMME UPDATE - SCHOOL CONDITION ALLOCATION SCHEMES 2020/21

- 6.1 **Appendix 2** provides a financial update with details of current School Condition Allocation funded projects, including proposed changes to scheme funding.
- 6.2 In order to develop an informed asset management plan for schools that remain under the Council's responsibility an independent surveyor was appointed to carry out condition surveys of existing school premises. The intention is to create a transparent and targeted schedule of works required to school buildings.

- 6.3 Inevitably the budget available is insufficient to meet the demands placed upon it and the surveyors were asked to identify priorities of the works required.
- 6.4 In addition to the works identified in the condition survey there are other calls on the School Condition Allocation budget. This is the only central source of grant money to spend on schools (other than Basic Need which is purely to create new school places). It has been custom and practice to address health and safety items and support disabled access by using the School Condition Allocation funding.
- Reactive school condition issues are covered by the allocation of £58,000 of the School Condition Allocation as an in-year contingency against any urgent works that could arise.
- 6.6 As noted above the Government allocated Tameside £1,168,720 for School Condition schemes for 2020/21. Panel members will recall that at the last meeting in March a list of priority schemes was submitted totalling an estimated £1,135,000. It is now proposed to formally add these schemes to the Education Capital Programme given the recent grant announcement from central government.
- 6.7 For ease of reference these schemes are set out again below along with any updates.
- 6.8 It is proposed to allocate £10,000 for structural engineer's fees to carry out further investigations as recommended by the recent building condition surveys.
- 6.9 Several fire safety issues have been highlighted by the condition surveys and particular schemes are included in the table below. A further group of schemes will need to be developed to ensure schools meet their responsibilities on fire compartmentalisation, fire doors and similar aspects. It is proposed to set aside £100,000 from the condition allocation and further detail will be reported to a future meeting.
- 6.10 A small sum is proposed to be set aside for works to give added protection to glass balustrade systems in three primary schools where these systems are present.
- 6.11 Council previously agreed a budget to carry out upgrades to Millbrook Primary School's heat emitters. This work has not been carried out because the boiler was found to be at the end of its useful life. Asbestos is present and it makes sense to replace the boiler as the highest priority. Additional budget will be required to that already allocated and this is shown below. As part of the Council's decarbonisation agenda the designers have also been asked to consider alternative and/or additional green heating sources and this work is currently underway.
- 6.12 **Livingstone Primary School's** roof is 100 years old and requires complete replacement. The scheme is currently out to tender but an initial high-level estimate is included.
- 6.13 **St Anne's** is one of two schools with a public entrance that affords insufficient secure protection for pupils and staff. The current entrance opens directly into a vestibule from which the main hall, a classroom and the school office are adjacent. The school has already paid for the architectural development of a scheme and planning has been submitted. The school is to contribute 50% of the costs of the scheme and the Council allocated £150,000 as the Council's contribution to the scheme at its last meeting. There are some issues around obtaining planning permission and the architects have adapted the roof line in response, however further issues mean that the application is now to be considered by the Planning Committee.
- 6.14 A figure of £50,000 has been set aside to carry out the remaining condition surveys and provide a budget for any additional surveys required during the year.
- 6.15 Gee Cross Holy Trinity is a Victorian building. One particular elevation suffers from

serious water penetration. It retains single glazed metal windows. Water ingress is greatly evident with damp and mould present. It is proposed to address these issues out of this year's budget.

- 6.16 **Broadbottom CE** has been extended piece-meal over many years. The result is a very inefficient mix of heating systems that are both expensive to run and which leave the school cold in many areas. It was proposed to replace the existing systems with a traditional gasfired hot water boiler system and pipes with the first phase looking to upgrade the gas supply and boiler. As part of the Council's decarbonisation agenda the designers have also been asked to consider alternative and/or additional green heating sources and this work is currently underway. Further phases will be required in future years.
- 6.17 The kitchen at **Micklehurst Primary** has been out of operation for some time and its meals have been cooked elsewhere and transported to the school. Agreement has now been reached to upgrade the plant throughout the kitchen. The new equipment means that new extraction is required which in turn means disturbing the kitchen ceiling. The ceiling contains asbestos throughout and it is proposed to remove this in advance of the plant upgrade. Costs are included in **Appendix 2** below.
- 6.18 The costs shown in the table below are broad estimates agreed by the Cabinet at its March 2020 meeting. Further work is now taking place to design the schemes and narrow down the costs. By agreeing the recommended schemes below work can commence on further design and testing, for example of asbestos, where appropriate.
- 6.19 A summary of the major schemes within the current programme is provided below:

Russell Scott Primary School

- 6.20 Members of the panel will recall the difficulties faced by the school following its Remodelling. Subsequent to the meeting of the Panel in March 2020 the sub-contracted building surveyor carried out a further inspection of the school on 9 April 2020 where further defects were noted. Subsequent emergency repair works have been carried out to enable the school to open and operate safely. A programme of monitoring and management is in place to provide assurance of the continuing safety pending a permanent solution.
- 6.21 Essential works will continue to be carried out to enable the school to remain open and operate safely. This work is being overseen by the school directly. A number of fire compliance measures were due to be carried out over the Easter holidays these were delayed due to access restrictions and resource/ materials availability caused by COVID-19. The contractor is evaluating these issues and will be providing an amended programme as soon as possible.
- 6.22 The next stage is for the Council to undertake an options appraisal, which will determine the cost of the full refurbishment of the school and lifecycle costings against the cost of constructing an equivalent size new school building. Information relating to this report is being provided as part of an investigation and design project by the architect (MAC Architects) and the final survey and report is expected to be presented to the project board by the end of July 2020.
- 6.23 Formal Council Governance will be required to determine next steps, as it is not within jurisdiction of the project Board to allocate any Council Funding.

Fairfield Primary School

- 6.24 Demolition of the life-expired kitchen and dining block took place in December 2019. The replacement building will feature a new kitchen and school hall/dining room fit for the whole school.
- 6.25 Overall the scheme is costing £1,440,000 which is funded by the DfE under the Priority

School Building Programme (Phase 2). In order to build an improved facility, which will have much greater use than dining the school is contributing £270,000 and the Council a further £70,000 towards these costs.

6.26 Construction of the new building has continued in line with COVID-19 guidelines and social distancing being adhered to onsite. Completion and handover of the building is expected during August 2020.

Asbestos Management Surveys

6.27 As previously reported new asbestos management surveys have been completed and renewal of encapsulation and removal of asbestos-containing materials based on survey recommendations is on-going. Because of the potential consequences of not carrying out these works they have been ordered from the LEP.

7. PROCUREMENT AND ADDED VALUE

- 7.1 In accordance with Council policy, all capital projects are procured through the Tameside Investment Partnership/LEP. Alterations to PFI schools are procured through the PFI contracts. Capital projects at Voluntary Aided schools are generally procured directly by the relevant governing body and diocese as they own the buildings.
- 7.2 In addition to a fixed price and scope being provided, the LEP has a responsibility to confirm to the Council that value for money is being delivered, either through tendering or benchmarking using independent review on the larger projects. The LEP has also committed to delivering added value in the form of using local supply chains and providing apprenticeships and work experience opportunities.
- 7.3 Following the Council's Executive Cabinet decision on 20 June 2018 to review the current arrangements with the LEP there will be a need to ensure that a longer term sustainable solution for the delivery of the Education Capital Programme forms part of the consideration of that review.

8. RISK MANAGEMENT

- 8.1 The specific risks and mitigation plans, associated with each of the projects, have been identified in the main section of the report.
- 8.2 Inflation in the building industry is also a more significant risk than previously experienced and larger schemes will be most affected. Early scoping and pricing of the works will help mitigate against this and enable projects to be delivered in a timely and cost-effective manner.
- 8.3 The COVID-19 virus and its wider effects on society and the way we can work continues to present a significant challenge. Social distancing guidelines for example will affect the way works can be carried out and generally will mean that schemes will by necessity take longer to build than originally envisaged.

9. **RECOMMENDATIONS**

9.1 As set out at the front of the report

APPENDIX 1

Basic Need Funding Schemes - Financial Update

The table below provides details of Basic Need funded projects, previously approved, including requirements for additional funding.

BASIC NEED SCHEMES	2019/20 Approved Budget	2020/21 Approved Budget	Slippage at 2019/20 Closure	2020/21 Budget Including slippage
Alder High School	630,000	1,058,000	0	1,058,000
All Saints High School	10,000	90,000	0	90,000
Audenshaw High School	50,000	950,000	22,000	972,000
Aldwyn Primary School	350,000	2,444,000	132,000	2,576,000
Denton Community College	1,060,000	310,000	25,000	335,000
Rayner Stephens Academy	0	473,000	0	473,000
Cromwell High School	0	100,000	0	100,000
Hawthorns Primary Academy	150,000	180,000	0	180,000
Hyde Community College	500,000	1,035,000	40,000	1,075,000
Mossley Hollins High School	220,000	0	17,000	17,000
Secondary School Improvements	0	2,908,000	0	2,908,000
St Georges Mossley	34,000	0	0	0
St Johns CE Dukinfield	117,000	1,226,000	(15,000)	1,211,000
St Thomas Moore	0	100,000	0	100,000
Total	3,121,000	10,874,000	221,000	11,095,000

BASIC NEED SCHEMES	2020/21 Revised Budget	Proposed Changes for approval	Total Budget
Alder High School	1,058,000	0	1,058,000
All Saints High School	90,000	1,900,000	1,990,000
Audenshaw High School	972,000	300,000	1,272,000
Aldwyn Primary School	2,576,000	140,000	2,716,000
Denton Community College	335,000	0	335,000
Rayner Stephens Academy	473,000	0	473,000
Cromwell High School	100,000	0	100,000
Hawthorns Primary Academy	180,000	0	180,000
Hyde Community College	1,075,000	450,000	1,525,000
Mossley Hollins High School	17,000	(17,000)	0
Secondary School Improvements	2,908,000	(2,773,000)	135,000
St Johns CE Dukinfield	1,211,000	0	1,211,000
St Thomas Moore	100,000	0	100,000
Total	11,095,000	0	11,095,000

APPENDIX 1A

Special Provision Fund

SEND PROVISION SCHEMES	2020/21 Budget	Proposed Changes	Total Scheme Budget
Cromwell	500,000	0	500,000
Rayner Stephens	55,000	0	55,000
Total	55,000	500,000	555,000

APPENDIX 1B

Healthy Pupils' Capital Fund

HPCF SCHEME	2020/21	Proposed	Total Scheme
	Budget	Changes	Budget
St Thomas More	134,000	0	134,000

APPENDIX 2

School Condition Allocation Schemes - Financial Update

The table below provides details of all current School Condition Allocation funded projects, including requirements for additional funding.

SCHOOL CONDITION SCHEMES	2019/20 Approved Budget	2020/21 Approved Budget	Slippage at 2019/20 Closure	2020/21 Budget Including slippage
Arlies Primary	26,000	0	23,000	23,000
Broadbottom Primary	18,000	0	8,000	8,000
Buckton Vale Primary	20,000	0	3,000	3,000
Corrie Primary	0	12,000	(6,000)	6,000
Gorse Hall Primary	76,000	0	5,000	5,000
Holy Trinity Gee Cross Primary	7,000	63,000	0	63,000
Hollingworth Primary	340,000	0	64,000	64,000
Lyndhurst Primary	0	13,000	0	13,000
Milton St Johns Primary	8,000	0	3,000	3,000
Ravensfield Primary	0	3,000	0	3,000
St Johns CE Dukinfield	23,000	0	21,000	21,000
Millbrook Primary	17,000	59,000	0	59,000
Russell Scott Primary	100,000	220,000	26,000	246,000
Asbestos Survey	196,000	0	98,000	98,000
Stock Condition Survey	100,000	0	27,000	27,000
Structural Engineers Fees	4,000	0	1,000	1,000
School Condition Related Works Contingency	100,000	0	92,000	92,000
Total	1,035,000	370,000	365,000	735,000

SCHOOL CONDITION SCHEMES	2020/21 Revised Budget	Proposed Changes for approval	Total Budget
Arlies Primary	23,000	25,000	48,000
Broadbottom Primary	8,000	100,000	108,000
Buckton Vale Primary	3,000	197,000	200,000
Corrie Primary	6,000		6,000
Gorse Hall Primary	5,000	10,000	15,000
Holy Trinity Gee Cross Primary	63,000	20,000	83,000
Hollingworth Primary	64,000		64,000
Lyndhurst Primary	13,000		13,000
Milton St Johns Primary	3,000		3,000
Ravensfield Primary	3,000		3,000
St Johns CE Dukinfield	21,000		21,000
Millbrook Primary	59,000	50,000	109,000

Russell Scott Primary	246,000		246,000
Asbestos Survey	98,000		98,000
Stock Condition Survey	27,000	50,000	77,000
Structural Engineers Fees	1,000	10,000	11,000
School Condition Related Works Contingency	92,000	58,000	150,000
Micklehurst Primary	0	22,000	22,000
St Anne's Denton	0	150,000	150,000
Livingstone Primary	0	250,000	250,000
The Heys Primary	0	10,000	10,000
Fairfield Primary	0	80,000	80,000
Fire Safety Works	0	100,000	100,000
Glass balustrade protection works	0	10,000	10,000
Total	735,000	1,142,000	1,877,000

APPENDIX 3

Education Capital Programme – 2019/20 Outturn

The tables below provide details of the 2019/20 capital expenditure outturn position across the Education Capital Schemes.

Scheme Name	Financing	19/20 Budget	20/21 Budget	19/20 Outturn	<u>Variation</u>	Outturn Slippage	20/21 Budget Including Slippage
Alder Community High School	Basic Need	£630,000	£1,058,000	£629,768	£232	£0	£1,058,000
All Saints Catholic School	Basic Need	£10,000	£90,000	£10,000	£0	£0	£90,000
Audenshaw High School	Basic Need	£50,000	£950,000	£28,186	£21,814	£21,814	£971,814
Aldwyn Primary School	Basic Need	£350,000	£2,444,000	£217,854	£132,146	£132,146	£2,576,146
Denton Community College	Basic Need	£1,060,000	£310,000	£1,034,671	£25,329	£25,329	£335,329
Rayner Stephens Academy (Astley)	Basic Need	£0	£473,000	£314	(-£314)	£0	£473,000
Cromwell High School	Basic Need	£0	£100,000	£0	£0	£0	£100,000
Hawthorns Primary Academy	Basic Need	£150,000	£180,000	£150,000	£0	£0	£180,000
Hyde Community College	Basic Need	£500,000	£1,035,000	£459,766	£40,234	£40,234	£1,075,234
Mossley Hollins High	Basic Need	£220,000	£0	£203,020	£16,980	£16,980	£16,980
Secondary School Improvements	Basic Need	£0	£2,908,000	£0	£0	£0	£2,908,000
St Georges Mossley C of E Primary	Basic Need	£34,000	£0	£33,216	£784	£0	£0
St Johns Dukinfield C of E Primary	Basic Need	£117,000	£1,226,000	£131,763	(-£14,763)	(-£14,763)	£1,211,237
St Thomas Moore	Basic Need	£0	£100,000	£0	£0	£0	£100,000

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Scheme	<u>Name</u>	<u>Financing</u>	19/20 Budget	20/21 Budget	<u>19/20 Outturn</u>	Variation	Outturn Slippage	20/21 Budget Including Slippage
Arlies Primary		School Condition	£26,000	£0	£3,139	£22,861	£22,861	£22,861
Broadbottom Prima	ý	School Condition	£18,000	£0	£10,261	£7,739	£7,739	£7,739
Buckton Vale Prima	ry	School Condition	£20,000	£0	£17,204	£2,796	£2,796	£2,796
Corrie Primary		School Condition	£0	£12,000	£6,139	(-£6,139)	(-£6,139)	£5,861
Canon Burrows Prir	nary	School Condition	£6,000	£0	£6,328	(-£328)		£0
Fairfield Road Prima	ary	School Condition	£340,000	£0	£340,374	(-£374)		£0
Gorse Hall Primary		School Condition	£76,000	£0	£71,360	£4,640	£4,640	£4,640
Greswell Primary		School Condition	£52,000	£0	£51,648	£352		£0
Holden Clough Prim	ary	School Condition	£82,000	£0	£84,074	(-£2,074)		£0
Holy Trinity Ashton		School Condition	£5,000	£0	£5,225	(-£225)		£0
Holy Trinity Gee Cro	ss Primary	School Condition	£7,000	£63,000	£6,967	£33		£63,000
Hollingworth Primary	y	School Condition	£340,000	£0	£275,978	£64,022	£64,022	£64,022
Lyndhurst Primary		School Condition	£0	£13,000	£0	£0	£0	£13,000
Micklehurst Primary		School Condition	£2,000	£0	£1,914	£86		£0
Milton St John C of E	E Primary	School Condition	£8,000	£0	£5,130	£2,870	£2,870	£2,870
Oakdale School		School Condition	£49,000	£0	(-£25,237)	£74,237		£0
Ravensfield Primary	School	School Condition	£0	£3,000	£0	£0	£0	£3,000
St Annes Denton Pr	imary	School Condition	£203,000	£0	£218,692	(-£15,692)		£0
St James C of E Pri	mary	School Condition	£4,000	£0	£3,968	£32		£0
St Johns Dukinfield	C of E Primary	School Condition	£23,000	£0	£2,078	£20,922	£20,922	£20,922
Stalyhill Infants		School Condition	£153,000	£0	£155,527	(-£2,527)		£0
Millbrook Primary		School Condition	£17,000	£59,000	£16,645	£355		£59,000
Russell Scott Prima	ry	School Condition	£100,000	£220,000	£74,020	£25,980	£25,980	£245,980
Asbestos survey		School Condition	£196,000	£0	£98,077	£97,923	£97,923	£97,923
Stock Condition Sur	vey	School Condition	£100,000	£0	£72,578	£27,422	£27,422	£27,422
Structural Engineers	Fees	School Condition	£4,000	£0	£2,730	£1,270	£1,270	£1,270
School Condition Re	elated Works Cor	School Condition	£100,000	£0	£7,672	£92,328	£92,328	£92,328

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Agenda Item 10

STRATEGIC PLANNING AND CAPITAL MONITORING PANEL Report to:

Date: 6 July 2020

Reporting Officer: Sandra Whitehead - Assistant Director of Adult Services

ADULTS CAPITAL PROGRAMME Subject:

Report Summary: This report provides an update of the development and plan in relation to the Adults Capital Programme. The two projects

currently contained within this report are:

1. The extension of the Oxford Park development, and

Christ Church Community Developments (CCCD) - 4C 2. Community Centre in Ashton.

In addition, the Adults Capital Programme now also includes three schemes that are being funded from the Disabled Facilities Grant: Moving with Dignity (Single Handed Care) (£339k), Disability Assessment Centre (£250k) and Brain in Hand (£20k). Progress on these schemes is reported alongside the main Disabled Facilities Grant within the Growth Directorate capital update report. A detailed progress update for these schemes will be provided at the next reporting period.

To note the updates provided in this report, including:

The progress of the Oxford Park business case and alternatives that had been considered. recommendation that it is incorporated into the overall daytime offer review that has been initiated

The progress of Christ Church Community Developments (CCCD) including the success of obtaining match funding to support the project

The proposals contained within this report support the delivery of the Corporate Plan.

In compliance with Council policy.

The Council's capital programme ambition is currently The current committed programme requires unsustainable. £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall, which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Recommendations:

Corporate Plan:

Policy Implications:

Financial Implications: (Authorised by the statutory Section 151 Officer & Chief **Finance Officer**)

Oxford Park:

In March 2018 Executive Cabinet approved a capital budget of £455k for Oxford Park. The project has experienced a number of on-going delays and a number of different procurement routes have been explored. A final quote for the completion of the works was received via the Local Enterprise Partnership (LEP) in early June 2019 which is significantly in excess of the approved budget. Therefore the approved capital is no longer sufficient, nor offers value for money on this development. Alternatives were investigated in the form of demountable buildings.

A wider strategic review of the Council's estate (including Sports and Leisure facilities) is due to take place throughout Summer 2020. The Oxford Park proposal will be included in this review.

The scheme was originally expected to deliver revenue savings for Adults Services which are no longer achievable of £267k in 2020/21, this has been factored into the revenue budget forecast It is therefore essential that alternative proposals to achieve the level of savings are considered and implemented urgently. Part of the Council's Improved Better Care Fund (iBCF) allocation was originally committed to support the start up and running of the Oxford Park service once the development had been built. Due to a number of other pressures across Adult Service, this funding is no longer available and the ongoing revenue operation costs have been factored into the Councils Medium Term Financial Plan.

4C:

In March 2018 Executive Cabinet approved a capital budget of £150k, alongside match funding to be raised from other sources by 4C. The capital project was approved to support the delivery of a new community based development, building on the successful Grafton Centre model, in partnership with CCCD who were to lever £51.5k of match funding from other sources. There have been ongoing delays to this project due to change in contractors which has resulted in an increase of £34k in costs and an increase in the match funding required to be raised by CCCD.

CCCD have thus far been successful in securing an element of the additional match funding requirement from external sources.

It should be noted however that, due to the impact of Covid-19, there have been significant delays to the construction work due to the implications of the Government guidelines and restrictions. Revised timelines are included in Section 3.11

Legal Implications: (Authorised by the Borough Solicitor)

This report is intended to provide an update as to the progress with regards the adults capital programme and the Oxford Park and Christ Church Community Developments in particular.

The report in addition to updating on progress further highlights significant variations in anticipated project costs, funding as well as changes in anticipated service delivery which Members will be wanting to take particular regard to especially in light of the Council's overall budgetary position

Consideration of the future of both of these projects is ongoing and it is anticipated that both projects will be subject to further individual, due diligence, governance and Executive decision making. The LEP is required to provide independent certification

of whether the contract price that it procures on the open market is vfm and therefore a review should probably be undertaken as to how the cost envelopes for the project was determined initially.

Risk Management:

Delays in the development of Oxford Park will impact on:

- Short/medium term savings proposals but including this work as part of an overall daytime offer review will be able to provide a more holistic view of financial efficiencies
- The level of capital funding that has been approved since the original quote was obtained being insufficient
- Rise in demand and a unmet need affecting outcomes for local people

The risk management of these is contained within section 5 of this report.

In relation to 4C, the major risks associated with time delays occurring during the development and delivery phases are increasing costs. CCCD has a robust business plan and cost plan in place. Grant funding conditions are to be applied which will outline the monitoring and evaluation requirements of the Council, including the mitigation of risks.

Access to Information:

The background papers relating to this report can be inspected by contacting:

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Trevor Tench - Christ Church Community Developments (CCCD) - 4C Community Centre in Ashton

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1. INTRODUCTION

- 1.1 The Oxford Park business case report and the Christ Church Community Developments (CCCD) 4C Community Centre in Ashton reports were submitted to the Strategic Planning and Capital Monitoring Panel on 27 November 2017 and to Executive Cabinet on 21 March 2018. This report provides an update on both schemes.
- 1.2 In March 2018 Executive Cabinet approved a capital budget of £455k for Oxford Park. The capital investment was sought to support the development of the Oxford Park facility to provide a purpose built disability and community facility that will host a wide range of services to children and adults. The investment was expected to enable the commissioning and provision of services that meet the needs of vulnerable children and adults within the borough, and avoiding the additional costs of out of borough provision.
- 1.3 The March 2018 Executive Cabinet meeting also approved a £150k capital grant to Christ Church Community Developments Charitable Organisation (CCCD). The capital grant was approved to support the delivery of a new community based development, building on the successful Grafton Centre model, in partnership with CCCD who were to lever £51,583 of match funding from other sources.

2. OXFORD PARK

Background

- 2.1 The Oxford Park development was proposed following an initial review of learning disabilities and Autism Spectrum Disorder (ASD) services that are currently provided and/or commissioned by Adult Services. The principle reasons for this review were to meet financial savings targets and also to future proof the service to enable complex day services to be provided within borough as more young adults transition through from Children's Social Care.
- 2.2 The strategic vision was based on diversification of services being offered to facilitate greater choice and control, the introduction of a more diverse market to increase competition, drive up quality and reduce cost. It would also allow us to differentiate internally provided services to focus on the provision of higher cost specialist complex provision of day services to adults who have learning disabilities and/or Autistic Spectrum Disorder (ASD) who have complex needs. Many of these individuals will require the complex service provision that is currently provided by internal services and many will also access existing services provided by partners through Children's Services.
- 2.3 As the young people with eligible needs transition into Adult Services, demand may significantly exceed service capacity which could realistically result in increases in high cost out of area placements. Post 16 placements have traditionally been provided by Tameside College's Dovestones Unit, and by placements in colleges outside the borough. These out of borough placements can be at significant cost and they do not always meet the required outcomes identified with individuals. Due to capacity issues and syllabus changes at Dovestones, their offer of a five day per week service has been reduced which has meant that more young people are being referred to Adult Services for day service provision, increasing pressure on existing services to provide day service provision.
- 2.4 As a result of all the known pressures, this review became a cost avoidance exercise rather than a savings exercise in terms of maintaining and possibly increasing current capacity to meet current and future predicted demand. The Capital Investment approved by Cabinet in March 2018 was intended to increase 'in-borough' capacity for day service provision that meets the needs of children and adults in the borough.

Progress Update

- 2.5 The project has experienced a number of ongoing delays, which in turn has resulted in increasing costs as a result of inflation in the construction industry. Since the approval of the investment in March 2018, a number of different procurement routes have been explored. A final quote for the completion of the works was received via the Local Enterprise Partnership (LEP) in early June 2019 which is significantly in excess of the approved budget; more than double the amount (the original capital approved was for £455k, and this latest quote was for £1.1m for the same specification but did not include all costs). Therefore the approved capital is no longer sufficient, nor offering value for money on this development.
- 2.6 Alternatives were investigated in the form of demountable buildings as well as utilising other estates such as delivering services from The Wellness Centre. The quote obtained for a demountable building at Oxford Park is approximately £530k and does not include all costs.
- 2.7 However, these are only interim solutions to ensuring that the demand for day services is met presently and in the future, both in terms of complexities of people's conditions and in the right locations as close to home as possible.
- 2.8 Through Adults Services transformation priorities set for the coming year, a further 'daytime offer' review has been initiated to drive this piece of work across all our provision inclusive of Oxford Park continuing to work collaboratively with Children's Services and Education to understand what longer term daytime offer of provision needs to look like to manage demand and growth for all cohorts of people.
- 2.9 It is recommended therefore, that the Oxford Park development is incorporated into this overall daytime offer review to consider the provision for day services holistically. Updates on the further daytime offer review will be provided to the Capital Monitoring Panel as appropriate.

Implications and risks of delay

- 2.10 The Oxford Park development was expected to deliver revenue savings for Adults Services from 2019/20 onwards. Savings (cost avoidance) of £79k were anticipated in 2019/20, rising to between £270k and £300k for each year thereafter. Delays to this scheme therefore inevitably create a revenue budget pressure for the service, and alternative savings proposals are currently being explored.
- 2.11 Part of the Council's Improved Better Care Fund (iBCF) allocation was originally committed to support the start up and running of the Oxford Park service once the development had been built. Due to a number of other pressures across Adult's, this funding is no longer available and the ongoing revenue operation costs have been factored into the Councils Medium Term Financial Plan
- 2.12 The quoted costs for the original scheme and the demountable building now significantly exceed the forecast in the original business case. There remains a risk that further delay will result in further cost increases but economies of scale could be identified through a wider daytime offer review.

3. CHRIST CHURCH COMMUNITY DEVELOPMENTS (CCCD) - 4C COMMUNITY CENTRE

Background

3.1 The sole purpose of CCCD is the development of the 4C Community Centre project to build and operate a centre in the grounds of Christ Church, Ashton-under-Lyne for the benefit of all members of the community. The capital investment approved by Executive Cabinet in March 2018 was intended to support this development, alongside match funding to be raised from other sources by CCCD.

- 3.2 As the Council plays a vital role in leading change and stimulating action within the local community with a broader role in promoting health and wellbeing, for the last three years the Council has been working with CCCD to establish and complete the development of a new community asset in Ashton.
- 3.3 As part of the Council's ongoing development of the asset based community development offer, to date, the Council has been successful in developing services via the asset transfer model, for the whole of the community with a focus on specific areas. The Grafton Centre in Hyde had a specific focus on older people whilst still being accessible to all. The Together Centre @ Loxley House has a specific focus on people with disabilities, again, whilst still being accessible to all. The focus now has developed to that of providing a whole family offer and this is where the developments at 4C Community Centre are integral to providing services and support to all members of the family from children through the spectrum to grandparents.

Progress Update

- 3.4 Since the approval of the Capital grant by Executive Cabinet in March 2018, there has been a change in contractors which has resulted in an increase of £34k in costs and an increase in the match funding required to be raised by CCCD. The additional costs have arisen due to the change in contractor and their increased price, increased cost of materials and the delay in funding being made available. These additional costs will be met by 4C through their own fundraising activities. The majority of the match funding will be delivered through external bids which are reliant on the confirmation and release of the funds by the Council.
- 3.5 CCCD have successfully obtained funding from Viridor Credits to the value of £50k and are in discussion with a number of other funders who are keen to offer support. The match funding will also be quantified through voluntary hours given in kind to complete the development. Payment of the grant funding from the Council will be conditional on the approval of the match funding required.
- 3.6 Additionally, since the Executive Decision to agree the capital funding of £150k in March 2018 there has been ongoing discussions between CCCD, the Council's Legal team, Adults Services and the Diocese in relation to the need to apply a legal charge to the property. After much discussion it was agreed that a legal charge was necessary and a valuation of the property was required to secure this.
- 3.7 The valuation has now been completed and the Land Registry form CH1 was finalised on 7 February 2020 which enables the charge to be registered on the property. The grant agreement has been signed and sealed by Legal Services also on 7 February 2020 which means that all governance requirements have now been met.
- 3.8 However, due to the current climate and the impact of Covid-19, there have been significant delays to the construction work due to the implications of the Government guidelines and restrictions. This has resulted in no significant progress taking place onsite and as a result the previously reported timescales have obviously not been met.
- 3.9 As a direct result of the implications of Covid 19 and in a bid to ensure the safety of all future members and attendees, CCCD are in the process of making changes to the current project specification to allow for the design and layout of the building to accommodate the delivery of services in a new, Covid 19, safe environment, taking into consideration the ongoing social distancing guidelines. Discussions are taking place with CCCD and the contractors to agree a new cost effective and safe layout within budget and once this is agreed, a new set of timescales can be agreed.
- 3.10 The grant agreement includes details of the payment schedule and these are shown in Table1. Payments due from April to June have not yet been invoiced due to the delays in construction work due to the implications of Covid 19.

Table 1

Amount of Grant payable	Date of Payment					
£15,000	February 2020					
£15,000	March 2020					
£55,000	April 2020 (not yet paid due to delays)					
£35,000	May 2020 (not yet paid due to delays)					
£15,000	June 2020 (not yet paid due to delays)					
£15,000	July 2020					
£150,000 TOTAL						

3.11 The estimated milestones as a result of the delays referred to in section 3.9 of the report are shown in Table 2.

Table 2

Key Milestone	Target Date for Completion				
Build start (16 weeks)	July 2020				
Build completion	October 2020				
New facility open	November 2020				

3.12 The primary risks associated with 4C are:

Risk	Mitigation
Funding being released and CCCD do not progress the agreed works	CCCD have been committed totally to the provision of a community centre in the area for the benefit of the local area – having secured over £1 million to construct the shell of the building it is believed that the chance of the Council's funding not being used as planned are remote. However, to mitigate the chances of this it is proposed that the funding will be released in phases and visits will be arranged to monitor that the work at each stage has been delivered before the next phase of funding is released.
No take up of service	Intensive, ongoing engagement with communities has taken place and consultation has highlighted that people are very interested in the centre and take up will be high. Plans are in place to focus on all areas of the community and good relationships have already been achieved and are being maintained.
No volunteers to support the development of the centre	The centre already has a pool of volunteers and trustees and could be supported by paid workers once the centre is financially viable.
Other external funders do not take up the investment opportunity	Match funding discussions are taking place and the CCCD are confident of the planned investment opportunities. CCCD are in the process of having discussions with other funders.
Maintaining interest and demand for building throughout final build stage of the project	There has been ongoing and continued engagement with the local communities.
Impact of Covid 19	As a consequence of the restrictions put in place as a direct result

of Covid-19, building work has not yet been able to commence. In response to the current climate, however, structural and internal design changes have needed to be made to ensure that the building is safe for members to attend post Covid and with social distancing guidelines and practice in place.

CCCD are also putting into place a Special Measures/Risk Assessment to ensure that all safe practice is adhered to and risk is managed effectively.

4. CONCLUSION

4.1 Both of these Adult Services capital projects have been delayed for unforeseen reasons as outlined in the body of the report.

5. **RECOMMENDATIONS**

5.1 As set out at the front of the report.

Agenda Item 11

Report To: STRATEGIC PLANNING AND CAPITAL MONITORING

PANEL

Date: 6 July 2020

Reporting Officer: Kathy Roe, Director of Finance and IT.

Subject FINANCE & IT CAPITAL PROGRAMME

Report Summary: This report provides a summary of progress to date in relation

to the delivery of the Council's capital investment programme

in the Finance and IT Directorate.

Recommendations: To note the report and the details of the status of the schemes

in the programme.

Financial Implications:

(Authorised By the Section 151 Officer)

The Finance investment in Manchester Airport is in line with the approved budget and completed in April 2020. Future revenue income will be generated from this investment but no revenue income has been assumed in the MTFP at this stage. This is a long term investment and it was originally envisaged that income would begin to be generated in 2021/22. The impact of COVID-19 is likely to mean that income from this investment will not be generated for a number of years and will be dependent on the speed and scale of recovery in the Aviation Sector.

The Digital Tameside Investment programme includes significant grant funding from the Department of Digital, Culture, Media and Sport (DCMS). This grant funding requires the Council to submit quarterly returns to the Department and to comply with the terms and conditions of grant, which is time limited and must be fully expended by the Failure to progress schemes and end of March 2021. drawdown grant within the agreed timescales may result in a loss of available funding. This update report notes that the Covid-19 pandemic has resulted in delays to this scheme of around 3 months. No extension to the March 2021 deadline has yet been announced by DCMS and therefore plans need to be in place to ensure this scheme progresses quickly. Without any extension from DCMS there is a risk that some grant funding may be lost.

The Council's capital programme ambition is currently unsustainable. The current committed programme requires £18.8m of corporate resources, with only £14.6m available in reserves, leaving a £4.2m shortfall which needs to be met from the proceeds from the sale of surplus assets. Whilst this report is not identifying significant cost pressures at this stage, incremental cost pressures across a number of schemes will soon result in substantive additional resource requirements. Any cost pressures arising as a result of Covid-19 or other factors will increase the resources needed to deliver the approved programme, and the current shortfall of £4.2m will increase.

The broader ambition of the Council points to a further requirement of £33.2m of corporate funding to pay for

schemes identified as a priority and subject to future business cases. Clearly these will be unable to progress until additional capital receipts are generated. The Growth Directorate are reviewing the estate and developing a pipeline of surplus sites for disposal.

Legal Implications:

(Authorised By Borough Solicitor)

This is a high level monitoring report to provide the Panel with a general overview of the progress being made on these projects and the opportunity to raise any issues with particular regard to the capital spend on these projects to ensure that they remain on time, within budget and still represent good value for the Council.

The projects detailed in this report are also subject to their own due diligence, including procurement advice, governance and decision making which will continue to be subject to Executive decision making to ensure on going transparency and robust governance.

Risk Management: As noted in the report.

Access to Information: The background papers relating to this report can be

inspected by contacting:

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1 INTRODUCTION

1.1 The approved Finance and IT Capital Programme for 2020/21 is £7.012m which includes £3.730m for additional investment in Manchester Airport and £3.282m for Digital Tameside. The Digital Tameside programme includes £1.820m of grant funding from the Department of Digital, Culture, Media and Sport (DCMS).

2 MANCHESTER AIRPORT CAR PARK INVESTMENT

- 2.1 In February 2019, Executive Cabinet approved an equity investment of £5.6m in a £56m investment with the other 9 GM districts at Manchester Airport to fund the construction of a 7,500 space multi-story car park. This will be funded by prudential borrowing. The investment was drawn down in three tranches during March and April 2020 by the airport. The investment is expected to generate revenue income through returns of around 3.25% (after taking account of all borrowing costs and debt repayment).
- 2.2 It was originally envisaged that this income would begin to be received from 2021/22 onwards, although no amounts are yet assumed in the Medium Term Financial Plan (MTFP). The economic impact of COVID-19 is likely to mean that income from this investment may not be in line with previous assumptions and will be dependent on the speed and scale of recovery in the Aviation Sector.

3 DIGITAL TAMESIDE SCHEMES

Fibre Infrastructure - DCMS Wave 2

- 3.1 A corporately funded capital scheme for Fibre Infrastructure (£1.725m) was approved by the Executive Cabinet in December 2017. Work to construct the resilient figure of 8 fibre network to connect 22 key council sites and a further 30 health sites is now complete and all the connections to council buildings are live and in-use.
- 3.2 A Local Full Fibre Network (LFFN) Grant of £2.262m was also awarded to the council in 2018 by the Department of Digital, Culture, Media and Sport (DCMS) with the intention to both accelerate the deployment of fibre across Tameside and support its commercialisation. The money was to pay for additional fibre cable to be installed around the core figure of 8 network to provide additional capacity, an additional 13.5km of ducting and fibre optic cables to connect high employment and industrial sites across Tameside, contribute towards the costs of a Digital Exchange facility in the new Data Centre being built at Ashton Old Baths and a further 8 mini digital exchanges located across Tameside and finally a new resilient fibre link to Manchester from Tameside. All these works are now complete and grant claims submitted and paid.
- 3.3 In January 2018 the DCMS announced a second round of LFFN funding. Greater Manchester Combined Authority coordinated a pan-Manchester £23.8m bid involving 10 local authorities, Police, Transport for Greater Manchester and Greater Manchester Health & Social Care Partnership with aim of increasing fibre to the premise coverage across Greater Manchester from 2% to 25% by 2020.
- 3.4 The Tameside element of the successful bid is £2.500m and is based on expanding our existing re-use of public assets model, through the Digital Cooperative. Working with Network Rail and using their track side troughs, the submission involves expanding the fibre infrastructure to additional sites and public sector buildings in Mossley, Hattersley, Broadbottom, Mottram, Hadfield and Glossop.
- 3.5 Work on the Wave 2 scheme is underway with around 20% completed but progress has been significantly hampered due to the COVID-19 lockdown. To date around 3 months

have been lost which means activity must ramp up over the remaining 3 quarters of this financial year to ensure all works are complete before the 31 March 2021 deadline.

3.6 In view of the COVID impact it is possible that the DCMS and Treasury will announce that works can run in the next financial year, however this has not been confirmed so plans to ensure all works are completed by the 31 March deadline are being put in place. This will mean some works will need to sub-contracted to external companies. Should this be the case these works will be via the existing Civil Engineering Small Works contract. This will be delivered within the existing resources

Microsoft Licensing

- 3.7 This scheme is to purchase second-user on premise perpetual licenses for replacement Microsoft desktop Office 2016 and associated software, server operating systems and SQL databases. The initial phase of procurement and design are now completed and many of the licenses relating to the Microsoft Office 2016, the main Data Centre and Disaster Recovery site have been placed and the new software has started to be rolled out across the Councils laptop fleet and server infrastructure.
- 3.8 The roll-out and installation of the new software has been complicated by the lockdown and home working. The upgrading of over 2,800 laptops must now be done remotely with the software being installed onto devices which are connected over relatively slow home broadband connections. It is also important to ensure that during this process we minimise disruption to staff so they can continue work from home. Training materials, guides and FAQ's are being developed to help staff with the transition to the new software. The upgrade across the entire fleet of laptops will be complete by late summer.
- 3.9 Work upgrading the operating systems on 97 servers and 122 SQL databases in the main datacentre in Rochdale is now also underway. However once again this work has been further complicated because it is being done remotely which brings with it different challenges.
- 3.10 The final elements of the software refresh including the project to upgrade to the main Exchange email system, Active Directory system and commissioning the Disaster recovery site are currently being initiated and will be completed in late summer/early autumn.

3 RECOMMENDATIONS

3.1 As set out on the front of the report.

Appendix 1 - Service Area Detail Digital Tameside

	2019/20 Budget £000	2020/21 budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	Re- profiled Budgets 2020/21 £000	Re- profiled Budgets 2021/22 £000
Finance & IT							
Finance	3,733	1,867	1,870	1,863	(1,863)	3,730	0
Digital Tameside	3,228	2,007	1,935	1,293	(1,275)	3,282	0
Total	6,961	3,874	3,805	3,156	(3,138)	7,012	0

Service Area Detail - Finance

Finance Capital Programme							Re-profiled Budgets	
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	Re-profiled Budgets 2020/21 £000	Re- profiled Budgets 2021/22 £000	
Strategic Investment in Manchester Airport	3,733	1,867	1,870	1,863	(1,863)	3,730	0	
Total	3,733	1,867	1,870	1,863	(1,863)	3,730	0	

Strategic Investment in Manchester Airport (£1,863m)

Investment in Manchester Airport was paid three tranches. The final payment was paid in April 2021.

Service Area Detail - Digital Tameside

Digital Tameside								Re-profiled Budgets	
Capital Scheme	2019/20 Budget £000	2020/21 Budget £000	2021/22 Budget £000	2019/20 Outturn £000	2019/20 Outturn Variation £000	Re- profiling to be approved £000	2020/21 £000	2021/22 £000	
Working Differently	34	0	0	33	1	0	0	0	
ICT – Vision Tameside	273	0	0	251	22	0	0	0	
CCTV Fibre	97	0	0	103	(6)	0	0	0	
Digital By Design	6	25	0	1	5	(5)	30	0	
Tameside Digital Infrastructure	130	0	0	62	68	(68)	68	0	
DCMS Fibre	120	0	0	119	1	0	0	0	
Laptop Replacements & Windows 10 Deployment	688	0	0	685	3	(3)	3	0	
Microsoft Licensing	830	532	0	1	829	(829)	1,361	0	
DCMS Fibre – Wave 2	1,050	1,450	0	680	370	(370)	1,820		
Total	3,228	2,007	0	1,935	1,293	(1,275)	3,282	0	

Digital Tameside- Reprofiling/Variation Narrative

Reprofiling Requested:

Microsoft Licencing - (£0.829m)

An order has been placed for £0.529m for the Office 2016 and the Enterprise CALS. However this was delayed due to the lengthy sign off process during the procurement exercise and the beginning of the lockdown related to Covid-19, and thus the expenditure will not occur until 2020/21.

DCMS Wave 2 Projected Variation - (£0.370m)

The DCMS Wave 2 funding was approved via a Grant Variation on 8th January 2020. Thus the work programme is a little behind the initial projections. The works will be aligned with the initial projections by the end of Q2 2020/21.